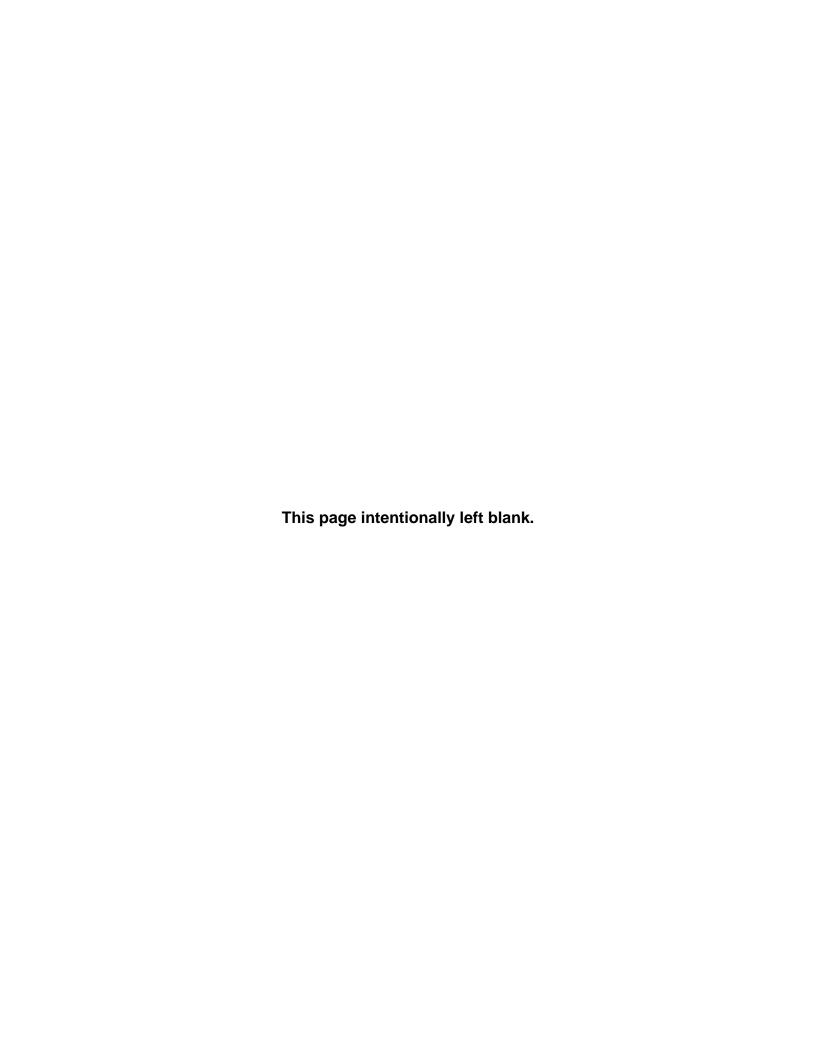




# MEDINA COUNTY JOINT VOCATIONAL SCHOOL DISTRICT MEDINA COUNTY

# **TABLE OF CONTENTS**

IILE	PAGE
ndependent Auditor's Report	1
Prepared by Management:	
Management's Discussion and Analysis	3
Basic Financial Statements:	
Government-Wide Financial Statements:	
Statement of Net Position	12
Statement of Activities	13
Fund Financial Statements:	
Balance Sheet - Governmental Funds	14
Reconciliation of Total Governmental Fund Balances to Net Position - Governmental Activities	15
Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds	16
Reconciliation of the Changes in Fund Balances of Governmental Funds to the Statement of Activities	17
Statement of Revenues, Expenditures and Changes in Fund Balance Budget (Non-GAAP Basis) and Actual General Fund	18
Statement of Fiduciary Assets and Liabilities - Fiduciary Funds	19
Notes to the Basic Financial Statements	21
Required Supplementary Information:	
Schedule of the School District's Proportionate Share of the Net Pension Liability	61
Schedule of the School District's Contributions - Pension	62
Schedule of the School District's Proportionate Share of the Net OPEB Liability/(Asset)	65
Schedule of the School District's Contributions - OPEB	66
Notes to the Required Supplementary Information	68
ndependent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by Government Auditing Standards	71





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#### INDEPENDENT AUDITOR'S REPORT

Medina County Joint Vocational School District Medina County 1101 West Liberty Street Medina, Ohio 44256

To the Board of Education:

#### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Medina County Joint Vocational School District, Medina County, Ohio (the District), as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

## Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes designing, implementing, and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

Efficient • Effective • Transparent

Medina County Joint Vocational School District Medina County Independent Auditor's Report Page 2

## **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Medina County Joint Vocational School District, Medina County, Ohio, as of June 30, 2019, and the respective changes in financial position thereof and the budgetary comparison for the General Fund thereof for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

## Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require this presentation to include *management's discussion and analysis* and schedules of net pension and other post-employment benefit liabilities and pension and other post-employment benefit contributions listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, consisting of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, to the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not opine or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to opine or provide any other assurance.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated January 27, 2020, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Keith Faber Auditor of State

Kuth John

Columbus, Ohio

January 27, 2020

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2019 (Unaudited)

The discussion and analysis of the Medina County Joint Vocational School District's (the "School District") financial performance provides an overall review of the School District's financial activities for the fiscal year ended June 30, 2019. The intent of this discussion and analysis is to look at the School District's performance as a whole; readers should also review the notes to the basic financial statements and financial statements to enhance their understanding of the School District's financial performance.

## Financial Highlights

Key financial highlights for 2019 are as follows:

- Net position increased \$2.3 million, which represents a 53 percent increase from fiscal year 2018.
- Capital assets increased \$3.1 million during fiscal year 2019.

## Using this Comprehensive Annual Financial Report

This annual report consists of a series of financial statements and notes to those statements. The statements are organized so the reader can understand the Medina County Joint Vocational School District as a whole entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The Statement of Net Position and Statement of Activities provide information about the activities of the whole School District, presenting both an aggregate view of the School District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the School District's most significant funds with all other nonmajor funds presented in total in one column. In the case of the Medina County Joint Vocational School District, the general fund and permanent improvement fund are the most significant funds

## Reporting the School District as a Whole

Statement of Net Position and the Statement of Activities

While the basic financial statements contain the large number of funds used by the School District to provide programs and activities, the view of the School District as a whole looks at all financial transactions and asks the question, "How did we do financially during fiscal year 2019?" The Statement of Net Position and the Statement of Activities answer this question. These statements include all assets and deferred outflows of resources and liabilities and deferred inflows of resources using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid. These two statements report the School District's net position and change in net position. This change in net position is important because it tells the reader that, for the School District as a whole, the financial position of the School District has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the School District's

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2019 (Unaudited)

property tax base, current property tax laws in Ohio which restrict revenue growth, facility conditions, required educational programs, and other factors.

In the Statement of Net Position and the Statement of Activities, Governmental Activities include the School District's programs and services, including regular, special, adult continuing and vocational instruction, support services, extracurricular activities, and non-instructional services.

## Reporting the School District's Most Significant Funds

#### Fund Financial Statements

Fund financial reports provide detailed information about the School District's major funds. The School District uses many funds to account for a multitude of financial transactions; however, these fund financial statements focus on the School District's most significant funds. The School District's major governmental funds are the general and permanent improvement funds.

Governmental Funds Most of the School District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the School District's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds is reconciled in the financial statements.

### Reporting the School District's Fiduciary Responsibilities

The School District acts in a trustee capacity as an agent for individuals, private organizations, other governmental units and/or other funds. These activities are reported in agency funds. The School District's fiduciary activities are reported in a separate Statement of Fiduciary Assets and Liabilities. These activities are excluded from the School District's other financial statements because the assets cannot be utilized by the School District to finance its operations.

#### The School District as a Whole

Recall that the Statement of Net Position provides the perspective of the School District as a whole.

Table 1 provides a summary of the School District's net position for 2019 compared to 2018:

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2019 (Unaudited)

Table 1 Net Position

	Governmental Activities						
	2019	2018	Change				
Assets							
Current and Other Assets	\$ 23,750,486	\$25,670,891	\$ (1,920,405)				
Net OPEB Asset	982,792	0	982,792				
Capital Assets	12,817,873	9,747,299	3,070,574				
Total Assets	37,551,151	35,418,190	2,132,961				
<b>Deferred Outflows of Resources</b>							
Pension & OPEB	4,661,231	5,865,177	(1,203,946)				
Liabilities							
Other Liabilities	2,809,171	2,727,533	81,638				
Long-Term Liabilities:							
Due Within One Year	152,650	165,683	(13,033)				
Due in More Than One Year:							
Pension & OPEB	19,470,096	23,549,355	(4,079,259)				
Other Amounts	1,469,025	1,363,198	105,827				
Total Liabilities	23,900,942	27,805,769	(3,904,827)				
<b>Deferred Inflows of Resources</b>							
Property Taxes Levied for Next Year	7,543,500	6,471,097	1,072,403				
Pension & OPEB	4,030,515	2,593,172	1,437,343				
Deferred Inflows of Resources	11,574,015	9,064,269	2,509,746				
Net Position							
Net Investment in Capital Assets	12,159,802	9,747,299	2,412,503				
Restricted	887,756	913,463	(25,707)				
Unrestricted	(6,310,133)	(6,247,433)	(62,700)				
Total Net Position	\$ 6,737,425	\$ 4,413,329	\$ 2,324,096				

The net pension liability (NPL) is the largest single liability reported by the School District at June 30, 2019 and is reported pursuant to GASB Statement 68, Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27. In a prior period, the School District also adopted GASB Statement 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions. For reasons discussed below, many end users of this financial statement will gain a clearer

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2019 (Unaudited)

understanding of the School District's actual financial condition by adding deferred inflows related to pension and OPEB, the net pension liability and the net OPEB liability to the reported net position and subtracting deferred outflows related to pension and OPEB and the net OPEB asset.

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. Prior accounting for pensions (GASB 27) and postemployment benefits (GASB 45) focused on a funding approach. This approach limited pension and OPEB costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's *net pension/OPEB liability*. GASB 68 and GASB 75 take an earnings approach to pension and OPEB accounting; however, the nature of Ohio's statewide pension/OPEB plans and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

GASB 68 and GASB 75 require the net pension liability and the net OPEB asset/liability to equal the School District's proportionate share of each plan's collective:

- 1. Present value of estimated future pension/OPEB benefits attributable to active and inactive employees' past service.
- 2 Minus plan assets available to pay these benefits.

GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the School District is not responsible for certain key factors affecting the balance of these assets/liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the retirement system. In Ohio, there is no legal means to enforce the unfunded asset/liability of the pension/OPEB plan as against the public employer. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The retirement system is responsible for the administration of the pension and OPEB plans.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained above, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2019 (Unaudited)

insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

In accordance with GASB 68 and GASB 75, the School District's statements prepared on an accrual basis of accounting include an annual pension expense and an annual OPEB expense for their proportionate share of each plan's *change* in net pension liability and net OPEB asset/liability, respectively, not accounted for as deferred inflows/outflows.

At year end, capital assets represented 34 percent of total assets. Capital assets include land, construction in progress, buildings and improvements, furniture and equipment, and vehicles. Net investment in capital assets was \$12.2 million at June 30, 2019. These capital assets are used to provide services to students and are not available for future spending. Although the School District's investment in capital assets is reported net of related debt, it should be noted that the resources to repay the debt must be provided from other sources, since capital assets may not be used to liquidate these liabilities.

A portion of the School District's net position, \$0.9 million, or 13 percent, represents resources that are subject to external restrictions on how they may be used. The balance of government-wide unrestricted net position was a deficit of \$6.3 million.

Cash decreased from prior year mainly due to construction costs for renovations projects while intergovernmental receivable showed an increase in fiscal year 2019, partially due to a grant from the Ohio Department of Public Safety for the driving pad constructed by the School District.

Capital assets increased over the prior year mainly due to the completion of renovations to the construction trades and animal care facilities in addition to a driving pad to be used for driver training in conjunction with local emergency service departments.

The increase in contracts payable is also due to the construction projects which is offset by a decrease in intergovernmental payables which is due to the decrease in Project Lead the Way reimbursements from fiscal year 2018. The increase in deferred inflows for property taxes levied can be attributed to a decrease in tax revenue available for advance at year end which can fluctuate from year to year.

There was a significant change in net pension/OPEB liability/asset for the School District. These fluctuations are due to changes in the retirement systems unfunded liabilities that are passed through to the School District's financial statements All components of pension and OPEB accruals contribute to the fluctuations in deferred outflows/inflows and net pension/OPEB liability/asset and are described in more detail in their respective notes.

In order to further understand what makes up the changes in net position for the current year, the following table gives readers further details regarding the results of activities for 2019 and 2018.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2019 (Unaudited)

Table 2 Changes in Net Position

	Governmental Activities				es	
		2019		2018	Change	
Revenues						
Program Revenues:						
Charges for Services and Sales	\$	1,131,473	\$	1,110,443	\$ 21,030	
Operating Grants and Contributions	Ψ	1,410,524	Ψ	1,403,480	7,044	
Capital Grants		380,000		0	380,000	
Total Program Revenues		2,921,997	-	2,513,923	408,074	
Total Program Revenues		2,721,771		2,313,723	400,074	
General Revenue:						
Property Taxes		7,451,905		9,351,133	(1,899,228)	
Grants and Entitlements not Restricted		7,618,549		7,822,198	(203,649)	
Capital Grants Not Restricted		537,620		473,312	64,308	
Payment in Lieu of Taxes		5,921		9,587	(3,666)	
Other		554,223		148,456	405,767	
Total General Revenues		16,168,218		17,804,686	(1,636,468)	
Total Revenues		19,090,215		20,318,609	(1,228,394)	
Program Expenses						
Instruction:						
Regular		2,747,537		532,897	2,214,640	
Special		1,013,636		336,983	676,653	
Vocational		5,812,855		4,302,022	1,510,833	
Adult Continuing		467,055		203,525	263,530	
Support Services:						
Pupils		1,390,768		902,013	488,755	
Instructional Staff		591,483		932,303	(340,820)	
Board of Education		17,547		15,712	1,835	
Administration		1,586,066		816,465	769,601	
Fiscal		570,201		516,692	53,509	
Business		263,778		178,544	85,234	
Operation and Maintenance of Plant		1,898,638		1,879,254	19,384	
Pupil Transportation		22,919		20,384	2,535	
Central		118,735		88,523	30,212	
Operation of Non-Instructional Services						
Operation of Food Service		163,445		127,346	36,099	
Community Service		43,572		32,229	11,343	
Extracurricular Activities		57,884		55,095	2,789	
Total Expenses		16,766,119		10,939,987	5,826,132	
Increase (Decrease) in Net Position		2,324,096		9,378,622	(7,054,526)	
Net Position Beginning of Year		4,413,329		(4,965,293)	9,378,622	
Net Position End of Year	\$	6,737,425	\$	4,413,329	\$ 2,324,096	

Fiscal year 2019 included capital grants contributing to the construction of the driving pad while tax revenue showed a decrease due to the decrease in property taxes available for advance which can fluctuate from year to year. Investment interest increased from fiscal year 2018 accounting for the increase in other revenue. The changes in pension and OPEB liabilities substantially increased

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2019 (Unaudited)

instructional and nearly all support services. The decrease in instructional staff support is due to technology equipment expenses in the prior year.

The Statement of Activities shows the cost of program services and the charges for services and grants offsetting those services. Table 3 shows, for governmental activities, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax revenue and unrestricted State entitlements.

Table 3
Governmental Activities

	Total Cost	of Service	Net Cost of Service			
	2019	2018	2019	2018		
Instruction:						
Regular	\$ 2,747,537	\$ 532,897	\$ 2,735,485	\$ 523,208		
Special	1,013,636	336,983	751,240	167,921		
Vocational	5,812,855	4,302,022	4,505,151	3,043,344		
Adult Continuing	467,055	203,525	(59,731)	(362,834)		
Support Services:						
Pupils	1,390,768	902,013	1,323,436	831,197		
Instructional Staff	591,483	932,303	591,483	852,353		
Board of Education	17,547	15,712	17,547	15,712		
Administration	1,586,066	816,465	1,406,700	678,354		
Fiscal	570,201	516,692	569,966	516,692		
Business	263,778	178,544	263,778	178,544		
Operation and Maintenance of Plant	1,898,638	1,879,254	1,498,075	1,874,416		
Pupil Transportation	22,919	20,384	22,919	20,384		
Central	118,735	88,523	85,942	61,963		
Operation of Non-Instructional Services	207,017	159,575	96,447	63,250		
Extracurricular Activities	57,884	55,095	35,684	(38,440)		
Total Expenses	\$16,766,119	\$10,939,987	\$ 13,844,122	\$ 8,426,064		

The dependence upon general revenues for governmental activities is apparent. 83 percent of governmental activities are supported through taxes and other general revenues; such revenues are 85 percent of total governmental revenues. The community, as a whole, is by far the primary support for the School District students.

#### Governmental Funds

The School District's governmental funds are accounted for using the modified accrual basis of accounting. The net change in fund balances for the fiscal year was a decrease of 3.4 million for all governmental funds.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2019 (Unaudited)

The general fund's net change in fund balance for fiscal year 2019 was a decrease of \$1.9 million. There are multiple factors contributing to this change. While revenues decreased \$1.7 million from prior year primarily from a decrease in amount available for property tax advance, expenditures also decreased \$0.6 million in combination with a decrease of \$0.8 million needed in transfers out for capital projects. Revenues available to cover expenditures of the general fund were fairly comparable; however, the transfer out to the permanent improvement fund required the use of beginning fund balance which is the primary cause of the decrease in fund balance.

The permanent improvement fund had a decrease in fund balance of \$1.4 million from fiscal year 2018 due to the timing of revenues to cover the cost of improvement projects.

# General Fund Budgeting Highlights

The School District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the general fund.

During the course of fiscal year 2019, the School District amended its general fund budget. The School District uses site-based budgeting and budgeting systems are designed to tightly control total site budgets but provide flexibility for site management.

Final budget basis revenue and other financing sources were \$0.6 million lower than original budget basis revenue and other financing sources with intergovernmental and miscellaneous revenues originally being estimated higher. Final estimated appropriations and other financing uses were higher than original appropriations and other financing uses mainly due to transfers out originally being estimated lower.

There were no significant differences between final budget and actual.

#### Capital Assets

At the end of fiscal year 2019, the School District had \$12.8 million invested in capital assets. Table 4 shows fiscal year 2019 balances compared with 2018.

Table 4
Capital Assets at June 30
(Net of Depreciation)

	Governmental Activities						
		2019		2018			
Land	\$	794,096	\$	794,096			
Construction in Progress		352,905		96,155			
Buildings and Improvements	1	0,746,905		7,982,650			
Furniture and Equipment		852,041		799,411			
Vehicles		71,926		74,987			
Totals	\$ 1	2,817,873	\$	9,747,299			

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2019 (Unaudited)

Capital assets increased \$3.1 million over fiscal year 2018 due to acquisitions exceeding depreciation and disposals. The School District constructed a driving pad for training and completed renovations for the construction trades and animal care buildings in addition to other facility upgrades. See Note 8 for more information about the capital assets of the School District.

#### Current Issues

The School District continues to provide the resources needed to educate the diverse students in Medina County. The School District serves approximately 1,100 students from Junior High enrichment courses, as well as juniors and seniors through adult education. The School District continues to improve the facilities through subsidization of general fund with the Medina County sales tax proceeds. These proceeds have recently allowed the School District to replace boilers, lighting, student parking lot, and renovate various labs.

The School District continues to remain a fiscally solvent and responsible guardian of public funds. The Board and administration closely monitor its revenue and expenditures in accordance with board policy. The School District is committed to serving its local school districts and will continue to do so. While many outside factors can affect the economy, the School District is committed to providing the best education possible and to be fiscally responsible now and in the future.

## Contacting the School District's Financial Management

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the School District's finances and to show the School District's accountability for the money it receives. If you have any questions about this report or need additional financial information, contact Aaron Butts, Treasurer of Medina County Joint Vocational School District, 1101 West Liberty Street, Medina, Ohio, 44256-3842.

Statement of Net Position June 30, 2019

	Govern Activ	
Assets		
Equity in Pooled Cash and Investments	\$ 1	4,212,997
Cash With Fiscal Agent		53,809
Receivables:		
Accounts		33,897
Intergovernmental		926,315
Property Taxes		8,388,336
Prepaid Items		6,072
Inventory		129,060
Net OPEB Asset		982,792
Nondepreciable Capital Assets	1	1,147,001
Depreciable Capital Assets (Net)	1	1,670,872
Total Assets	3	7,551,151
<b>Deferred Outflows of Resources</b>		
Pension		4,485,330
OPEB		175,901
OLED		173,701
Total Deferred Outflows of Resources		4,661,231
Liabilities		
Accounts Payable		27,096
Accrued Wages and Benefits		1,277,044
Contracts Payable		512,756
Intergovernmental Payable		676,135
Retainage Payable		
• •		161,320
Accrued Vacation Leave Payable		70,071
Matured Compensated Absences Payable		84,749
Long Term Liabilities:		
Due Within One Year		152,650
Due In More Than One Year		
Net Pension Liability	1	7,547,194
Net OPEB Liability		1,922,902
Other Amounts Due in More Than One Year		1,469,025
Total Liabilities	2	3,900,942
Deferred Inflows of Resources		
Property Taxes Levied for the Next Year		7,543,500
Pension		2,030,829
OPEB		1,999,686
Total Deferred Inflows of Resources	1	1,574,015
Net Position		
Net Investment in Capital Assets	1	2,159,802
Restricted for:	•	, ,
Capital Projects		386,923
Adult Education		305,059
Other Purposes Unrestricted	(	195,774 (6,310,133)
Cinconicted		0,210,133)
Total Net Position	\$	6,737,425

See accompanying notes to the basic financial statements.

Statement of Activities For the Fiscal Year Ended June 30, 2019

					Prog	ram Revenues			Rev	Net (Expense) renue and Changes in Net Position
	Expenses		Charges for Services and Sales		Operating Grants and Contributions		Capital Grants and Contributions		Governmental Activities	
<b>Governmental Activities</b>										
Instruction:										
Regular	\$	2,747,537	\$	12,052	\$	0	\$	0	\$	(2,735,485)
Special		1,013,636		0		262,396		0		(751,240)
Vocational		5,812,855		525,430		782,274		0		(4,505,151)
Adult Continuing		467,055		338,817		187,969		0		59,731
Support Services:										
Pupils		1,390,768		0		67,332		0		(1,323,436)
Instructional Staff		591,483		0		0		0		(591,483)
Board of Education		17,547		0		0		0		(17,547)
Administration		1,586,066		121,112		58,254		0		(1,406,700)
Fiscal		570,201		159		76		0		(569,966)
Business		263,778		0		0		0		(263,778)
Operation and Maintenance of Plant		1,898,638		2,406		18,157		380,000		(1,498,075)
Pupil Transportation		22,919		0		0		0		(22,919)
Central		118,735		20,927		11,866		0		(85,942)
Operation of Non-Instructional Services:										
Operation of Food Service		163,445		110,570		0		0		(52,875)
Community Service		43,572		0		0		0		(43,572)
Extracurricular Activities		57,884		0		22,200		0		(35,684)
Totals	\$	16,766,119	\$	1,131,473	\$	1,410,524	\$	380,000		(13,844,122)
			Prope Gen	ral Revenues erty Taxes Leveral Purposes	vied for					7,451,905
				s and Entitler		ot Restricted				7 619 540
				pecific Progra		ted to Specific	Drogra	me		7,618,549 537,620
			Capital Grants not Restricted to Specific Programs						5,921	
			Payment in Lieu of Taxes Investment Earnings						461,016	
				ellaneous	55					93,207
			Total	General Reve	enues					16,168,218
			Chan	ge in Net Posi	ition					2,324,096
			Net P	osition Begin	ning of	Year				4,413,329
			Net P	osition End o	f Year				\$	6,737,425

Balance Sheet Governmental Funds June 30, 2019

	 General	Permanent nprovement	Go	Other overnmental Funds	G	Total overnmental Funds
Assets						
Equity in Pooled Cash and Investments	\$ 12,294,308	\$ 1,355,162	\$	563,527	\$	14,212,997
Cash With Fiscal Agent	53,809	0		0		53,809
Receivables:						
Accounts	33,897	0		0		33,897
Interfund	170,881	0		0		170,881
Intergovernmental	92,110	250,000		584,205		926,315
Property Taxes	8,388,336	0		0		8,388,336
Prepaid Items	5,742	0		330		6,072
Inventory	 129,060	 0		0		129,060
Total Assets	\$ 21,168,143	\$ 1,605,162	\$	1,148,062	\$	23,921,367
Liabilities						
Accounts Payable	\$ 21,438	\$ 0	\$	5,658	\$	27,096
Accrued Wages and Benefits	1,190,280	0		86,764		1,277,044
Contracts Payable	14,208	498,548		0		512,756
Intergovernmental Payable	657,063	0		19,072		676,135
Retainage Payable	0	161,320		0		161,320
Matured Compensated Absences Payable	84,749	0		0		84,749
Interfund Payable	 0	 0		170,881		170,881
Total Liabilities	 1,967,738	 659,868		282,375		2,909,981
Deferred Inflows of Resources						
Property Taxes Levied for the Next Fiscal Year	7,543,500	0		0		7,543,500
Delinquent Property Taxes	50,916	0		0		50,916
Unavailable Revenue	 92,110	 250,000		289,632		631,742
Total Deferred Inflows of Resources	 7,686,526	 250,000		289,632		8,226,158
Fund Balances						
Nonspendable	134,802	0		330		135,132
Restricted	0	0		662,279		662,279
Committed	37,547	611,013		0		648,560
Assigned	1,967,218	84,281		0		2,051,499
Unassigned	 9,374,312	 0		(86,554)		9,287,758
Total Fund Balances	 11,513,879	 695,294		576,055		12,785,228
Total Liabilities, Deferred Inflows of Resources						
and Fund Balances	\$ 21,168,143	\$ 1,605,162	\$	1,148,062	\$	23,921,367

Reconciliation of Total Governmental Fund Balances to Net Position - Governmental Activities June 30, 2019

Total Governmental Fund Balances			\$ 12,785,228
Amounts reported for governmental activities in the statement of net position are different because:			
Capital assets used in governmental activities are not financial			40.045.050
resources and therefore, are not reported in the funds.			12,817,873
Other long term assets are not available to new for gurrent			
Other long-term assets are not available to pay for current-			
period expenditures and therefore, are deferred in the funds.	¢	618,405	
Intergovernmental Delinquent Property Taxes	\$	50,916	
Other		13,337	682,658
Other		13,337	082,038
The net pension and OPEB liabilities are not due and payable in the current			
period; therefore, the asset/liability and related deferred inflows/outflows are r	not		
reported in governmental funds:			
Net OPEB Asset		982,792	
Deferred Outflows - Pension		4,485,330	
Deferred Outflows - OPEB		175,901	
Net Pension Liability		(17,547,194)	
Net OPEB Liability		(1,922,902)	
Deferred Inflows - Pension		(2,030,829)	
Deferred Inflows - OPEB		(1,999,686)	(17,856,588)
Long tame liabilities including commonsated absonage and and during			
Long-term liabilities, including compensated absences, are not due and			
payable in the current period and therefore, are not reported			
in the funds.		(1 (21 (75)	
Compensated Absences		(1,621,675)	(1.601.716)
Accrued Vacation Leave Payable		(70,071)	 (1,691,746)
Net Position of Governmental Activities			\$ 6,737,425

Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Fiscal Year Ended June 30, 2019

	General	Permanent Improvement	Other Governmental Funds	Total Governmental Funds	
Revenues:					
Property and Other Local Taxes	\$ 7,459,481	\$ 0	\$ 0	\$ 7,459,481	
Intergovernmental	8,239,697	0	1,188,325	9,428,022	
Investment Income	461,016	0	0	461,016	
Tuition and Fees	390,378	0	446,156	836,534	
Rentals	4,167	0	0	4,167	
Charges for Services	252,966	0	37,805	290,771	
Contributions and Donations	367	130,000	23,908	154,275	
Payment in Lieu of Taxes	5,921	0	0	5,921	
Miscellaneous	79,702	0	10,169	89,871	
Total Revenues	16,893,695	130,000	1,706,363	18,730,058	
Expenditures:					
Current:					
Instruction:					
Regular	3,156,690	0	0	3,156,690	
Special	853,217	0	280,407	1,133,624	
Vocational	6,423,043	0	88,252	6,511,295	
Adult Continuing	12,657	0	534,088	546,745	
Support Services:					
Pupils	1,526,645	0	71,002	1,597,647	
Instructional Staff	593,201	0	0	593,201	
Board of Education	17,547	0	0	17,547	
Administration	1,617,903	0	183,356	1,801,259	
Fiscal	575,733	0	240	575,973	
Business	307,226	0	0	307,226	
Operation and Maintenance of Plant	1,488,981	3,288,741	20,643	4,798,365	
Pupil Transportation	21,038	0	0	21,038	
Central	85,670	0	24,988	110,658	
Operation of Non-Instructional Services	65,070	U	24,900	110,038	
Food Service Operations	163,445	0	0	163,445	
Community Services	· · · · · · · · · · · · · · · · · · ·	0			
Extracurricular Activities	3,813	0	31,682	35,495	
	18,899	-	38,985	57,884	
Capital Outlay	217,831	14,333	503,380	735,544	
Total Expenditures	17,083,539	3,303,074	1,777,023	22,163,636	
Excess of Revenues Over (Under) Expenditures	(189,844)	(3,173,074)	(70,660)	(3,433,578)	
Other Financing Sources (Uses):					
Proceeds from Sale of Assets	3,541	0	0	3,541	
Transfers in	0	1,750,000	0	1,750,000	
Transfers out	(1,750,000)	0	0	(1,750,000)	
Total Financing Sources and (Uses)	(1,746,459)	1,750,000	0	3,541	
Net Change in Fund Balance	(1,936,303)	(1,423,074)	(70,660)	(3,430,037)	
Fund Balance (Deficit) at Beginning of Year	13,450,182	2,118,368	646,715	16,215,265	
Fund Balance (Deficit) at End of Year	\$ 11,513,879	\$ 695,294	\$ 576,055	\$ 12,785,228	

See accompanying notes to the basic financial statements.

Reconciliation of the Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Fiscal Year Ended June 30, 2019

Net Change in Fund Balances - Total Governmental Funds	\$	(3,430,037)
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense.		
Capital Asset Additions \$ 3,699, Current Year Depreciation (616,		3,082,789
Governmental funds only report the disposal of capital assets to the extent proceeds are received from the sale. In the statement of activities, a gain or loss is reported for each disposal.		(12,215)
from the safe. In the statement of activities, a gain of loss is reported for each disposal.		(12,213)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.		
Intergovernmental 354,	576)	360,157
Contractually required contributions are reported as expenditures in governmental funds;		
however, the statement of net position reports these amounts as deferred outflows.  Pension 1,369,  OPEB 29,		1,399,303
Except for amount reported as deferred inflows/outflows, changes in the net pension and OPEB asset/liabilities are reported as pension and OPEB expense in the statement of activities.		
Pension (1,135,: OPEB 2,156,:		1,021,459
Some expenses reported in the statement of activities do not use the current financial resources and therefore, are not reported as expenditures in the governmental funds.	_	
Compensated Absences (92, Vacation Benefits Payable (4,	794) 566)	(97,360)
Change in Net Position of Governmental Activities	\$	2,324,096

Statement of Revenues, Expenditures, and Changes in Fund Balance
Budget (Non-GAAP Basis) and Actual
General Fund
For the Fiscal Year Ended June 30, 2019

	Budgeted Amounts  Original Final			Actual		Variance with Final		
	Original				Actual		Budget	
Revenues and Other Financing Sources	\$	17,737,521	\$	17,187,380	\$	17,200,946	\$	13,566
Expenditures and Other Financing Uses		18,266,829		18,809,288		18,807,514		1,774
Net Change in Fund Balance		(529,308)		(1,621,908)		(1,606,568)		15,340
Fund Balance (Deficit) at Beginning of Year		13,563,211		13,563,211		13,563,211		0
Prior Year Encumbrances Appropriated		204,343		204,343		204,343		0
Fund Balance (Deficit) at End of Year	\$	13,238,246	\$	12,145,646	\$	12,160,986	\$	15,340

Statement of Fiduciary Assets and Liabilities Fiduciary Funds June 30, 2019

		Agency		
Assets Equity in Pooled Cash and Investments	\$	63,458		
Total Assets	<u> </u>	63,458		
	<u>-</u>			
Liabilities				
Undistributed Monies	\$	63,458		
Total Liabilities	\$	63,458		

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Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

## **Note 1 - Description of the School District**

The Medina County Joint Vocational School District, also known as the Medina County Career Center, is a vocational high school and adult and continuing education center.

Joint vocational school districts were created by the legislature as one means by which a school district can meet its obligation under law to make a vocational education program available to all of its students. The School District has six member districts. They are Black River Local, Buckeye Local, Cloverleaf Local, Highland Local, Brunswick City Schools and Medina City Schools. Wadsworth City Schools, the other County school, elected to remain with a consortium to provide vocational education to its students.

The School District's Board of Education consists of nine board members. Each local school district is represented by one board member elected from the membership of their local board. Brunswick City is represented by three board members and Medina City is represented by two board members. Each year the member districts elect or assign a board member to represent their board on the vocational school's Board of Education.

## Reporting Entity

The Medina County Joint Vocational School District (the School District) is a school district governed by an elected Board of Education. The reporting entity is composed of the primary government, component units, and other organizations that are included to ensure that the financial statements of the School District are not misleading. The primary government consists of all funds, departments, boards, and agencies that are not legally separate from the School District.

Component units are legally separate organizations for which the School District is financially accountable. The School District is financially accountable for an organization if the School District appoints a voting majority of the organization's governing board and (1) the School District is able to significantly influence the programs or services performed or provided by the organization; or (2) the School District is legally entitled to or can otherwise access the organization's resources; (3) the School District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; (4) or the School District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the School District in that the School District approves the budget, the issuance of debt, or the levying of taxes. Based on the foregoing criteria, the School District has no component units.

The School District participates in two jointly governed organizations and two public entity risk pools. These organizations are the Northeast Ohio Network for Educational Technology, the Ohio Schools Council, the Ohio Schools Council Workers' Compensation Group Rating Program and the Suburban Health Consortium. These organizations are presented in Notes 9, 14 and 15 to the basic financial statements.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

## Note 2 - Summary of Significant Accounting Policies

The financial statements of the School District have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to local governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

The most significant of the School District's accounting policies are described below.

## Basis of Presentation

The School District's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

Government-wide Financial Statements The statement of net position and the statement of activities display information about the School District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds.

The statement of net position presents the financial condition of the governmental activities of the School District at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the governmental activities of the School District. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the School District, with certain exceptions. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the School District.

Fund Financial Statements During the year, the School District segregates transactions related to certain School District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the School District at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by type.

### Fund Accounting

The School District uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. There are two categories of funds: governmental and fiduciary.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

Governmental Funds Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and deferred outflows of resources and liabilities and deferred inflows of resources is reported as fund balance. The following is the School District's major governmental funds:

*General Fund* The general fund accounts for all financial resources except those required to be accounted for in another fund. The general fund balance is available to the School District for any purpose provided it is expended or transferred according to the general laws of Ohio.

**Permanent Improvement Fund** The permanent improvement capital projects fund accounts for financial resources to be used for the acquisition, construction or improvement of major capital facilities.

The other governmental funds of the School District account for grants and other resources to which the School District is bound to observe constraints imposed upon the use of the resources.

Fiduciary Funds Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private purpose trust funds and agency funds. Trust funds are used to account for assets held by the School District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the School District's own programs. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The School District's only fiduciary fund is an agency fund. The School District's agency fund accounts for student activities.

#### Measurement Focus

Government-wide Financial Statements The government-wide financial statements are prepared using the economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of the School District are included on the statement of net position.

Fund Financial Statements All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and deferred outflows of resources and current liabilities and deferred inflows of resources generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

## Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Fiduciary funds also use the accrual basis of accounting. Differences in the accrual and the modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred inflows/outflows of resources, and in the presentation of expenses versus expenditures.

**Revenues - Exchange and Non-Exchange Transactions** Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the School District, available means expected to be received within sixty days of the fiscal year-end.

Nonexchange transactions, in which the School District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. Revenue from property taxes is recognized in the fiscal year for which the taxes are levied. (See Note 6). Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the School District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the School District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year-end: property taxes available as an advance, interest, tuition, grants, student fees and rentals.

**Deferred Outflows/Inflows of Resources** In addition to assets, the statements of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the School District, deferred outflows of resources are reported on the government-wide statement of net position for pension and OPEB. The deferred outflows of resources related to pension and OPEB plans are explained in Notes 11 and 12.

In addition to liabilities, the statements of financial position report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized until that time. For the School District, deferred inflows of resources include property taxes, pension, OPEB and unavailable revenue. Property taxes represent amounts for which there is an enforceable legal claim as of June 30, 2019, but which were levied to finance fiscal year 2020 operations. These amounts have been recorded as a deferred inflow on both the government-wide statement of net position and governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the School District, unavailable revenue may include delinquent property

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

taxes and grants and entitlements. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available. The details of these unavailable revenues are identified on the Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities. Deferred inflows of resources related to pension and OPEB plans are reported on the government-wide statement of net position. (See Notes 11 and 12).

**Expenses/Expenditures** On the accrual basis of accounting, expenses are recognized at the time they are incurred. The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

### Cash and Cash Equivalents

To improve cash management, all cash received by the School District is pooled. Monies for all funds, are maintained in this pool. Individual fund integrity is maintained through School District records. Each fund's interest in the pool is presented as "equity in pooled cash and investments" on the financial statements.

During fiscal year 2019, investments were limited to STAR Ohio, (the State Treasurer's Investment Pool), certificates of deposit, money market and federal securities.

During the year 2019, the School District invested in STAR Ohio. STAR Ohio (the State Treasury Asset Reserve of Ohio), is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted Governmental Accounting Standards Board (GASB), Statement No. 79, *Certain External Investment Pools and Pool Participants*. The School District measures their investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides an NAV per share that approximates fair value.

For the fiscal year 2019, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, notice must be given 24 hours in advance of all deposits and withdrawals exceeding \$25 million. STAR Ohio reserves the right to limit the transaction to \$100 million, requiring the excess amount to be transacted the following business day(s), but only to the \$100 million limit. All accounts of the participant will be combined for these purposes.

The School District also invests in STAR Plus, a federally insured cash account powered by the Federally Insured Cash Account (FICA) program. STAR Plus enables political subdivisions to generate a competitive yield on cash deposits in a network of carefully-selected FDIC-insured banks via a single, convenient account. STAR Plus offers attractive yields with no market or credit risk, weekly liquidity and penalty free withdrawals. All deposits with STAR Plus have full FDIC insurance with no term commitment on deposits.

Following Ohio statutes, the Board of Education has, by resolution, identified the funds to receive an allocation of interest. Interest revenue credited to the general fund during fiscal year 2019 amounted to \$461,016, which includes \$76,670 assigned from other School District funds.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

Investments of the cash management pool and investments with a maturity of three months or less at the time they are purchased by the School District are considered to be cash equivalents. Investments with an original maturity of more than three months that are not made from the pool are reported as investments.

#### Inventory

On government-wide financial statements, inventories are presented at the lower of cost or market on a first-in, first-out basis and are expensed when used.

On fund financial statements, inventories are presented at cost on a first-in, first-out basis and are recorded as an expenditure when purchased. Inventories consist of school supplies held for resale and materials and supplies held for consumption.

#### Restricted Assets

Assets are reported as restricted when limitations on their use change the normal understanding of the availability of the asset. Such constraints are either imposed by creditors, contributors, grantors, or laws of other governments or imposed by enabling legislation. The School District has no restricted assets for 2019.

## Capital Assets

General capital assets are those assets resulting from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position but are not reported in the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their acquisition value as of the date received. The School District maintains a capitalization threshold of \$12,000. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not.

All reported capital assets except land and construction in progress are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

	Governmental
	Activities
Description	Estimated Lives
Land	N/A
Buildings and Improvements	10 - 60 Years
Furniture and Equipment	5 - 20 Years
Vehicles	5 - 15 Years

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

### **Interfund Balances**

On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "interfund receivables/payables." These amounts are eliminated in the statement of net position.

### Compensated Absences

The School District reports compensated absences in accordance with the provisions of GASB No. 16, *Accounting for Compensated Absences*. Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the employer will compensate the employees for the benefits through paid time off or some other means.

Sick leave benefits are accrued as a liability using the termination method. An accrual for earned sick leave is made to the extent that it is probable that benefits will result in termination payments. The liability is an estimate based on the School District's past experience of making termination payments. The entire compensated absence liability is reported on the government-wide financial statements.

The liability for unpaid compensated absences is the amount that is normally expected to be paid using expendable available financial resources and is reported as "matured compensated absences payable."

## Pensions and Other Postemployment Benefits (OPEB)

For purposes of measuring the net pension/OPEB asset/liability, deferred outflows of resources and deferred inflows of resources related to pension/OPEB, and pension/OPEB expense; information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the respective retirement plans. For this purpose, benefit payments (including refunds of member contributions) are recognized when due and payable in accordance with the benefit terms. The retirement plans report investments at fair value.

### Accrued Liabilities and Long-term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, claims and judgments and compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current fiscal year. Net pension/OPEB liability should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plan's fiduciary net position is not sufficient for payment of those benefits.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

#### Net Position

Net position represent the difference between assets and deferred outflows of resources and liabilities and deferred inflows of resources. Investment in capital assets consist of capital assets, net of accumulated depreciation. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the School District or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. Net position restricted for other purposes are for instruction of students and scholarships. At June 30, 2019, the School District had no net position restricted by enabling legislation.

The School District applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position are available.

#### Fund Balance

In accordance with Governmental Accounting Standards Board Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, the School District classifies its fund balance based on the purpose for which the resources were received and the level of constraint placed on the resources. The classifications are as follows:

Nonspendable – The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of loans receivable, as well as property acquired for resale, unless the use of the proceeds from the collection of those receivables or from the sale of those properties is restricted, committed or assigned.

Restricted – Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors or laws or regulations of other governments or is imposed by law through constitutional provisions.

Committed – The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the School District Board of Education. Those committed amounts cannot be used for any other purpose unless the School District Board of Education removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned – Amounts in the assigned fund balance classification are intended to be used by the School District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by policies of the School District Board of Education. The Board of Education has by resolution authorized the Treasurer to assign fund balance. The Board of Education may also assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's appropriated budget.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

*Unassigned* – Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed or assigned.

The School District applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

### **Interfund Activity**

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

#### Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

## **Budgetary Data**

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriation resolution, all of which are prepared on the budgetary basis of accounting. The certificate of estimated resources and the appropriations resolution are subject to amendment throughout the year with the legal restriction that appropriations cannot exceed estimated resources, as certified. All funds, other than agency funds, are legally required to be budgeted and appropriated. Throughout the fiscal year, the primary level of budgetary control was at the fund level for all funds. Budgetary modifications may only be made by resolution of the Board of Education.

**Tax Budget** Prior to January 15, the Superintendent and Treasurer submit to the Board a proposed operating budget for the fiscal year commencing the following July 1. The budget includes proposed expenditures and the means of financing for all funds. Public hearings are publicized and conducted to obtain taxpayers' comments. The express purpose of this budget document is to reflect the need for existing or increased tax rates. By no later than January 20, the Board-adopted budget is filed with the Medina County Budget Commission for rate determination.

**Estimated Resources** The County Budget Commission determines if the budget substantiates a need to levy all or part of previously authorized taxes and reviews estimated revenue. The Commission certifies its actions to the School District by March 1. As part of the certification, the School District receives the official certificate of estimated resources which states the projected revenue of each fund. Prior to June

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

30, the School District must revise its budget ensuring that the total contemplated expenditures from any fund during the ensuing fiscal year will not exceed the amount available as stated in the certificate of estimated resources. The revised budget then serves as the basis for the annual appropriation measure. On or about July 1, the certificate of estimated resources is amended to include any unencumbered balances from the preceding year. The certificate may be further amended during the year if a new source of revenue is identified or actual receipts exceed or are less than current estimates. The amounts reported as the original budgeted amounts in the budgetary statement reflect the amounts in the amended certificate when the original appropriations were adopted. The amounts reported as the final budgeted amounts in the budgetary statement reflect the amounts in the final amended certificate issued during fiscal year 2019.

Appropriations A temporary appropriations measure to control expenditures may be passed on or about July 1 of each year for the period July 1 to September 30. An annual appropriation resolution must be passed by October 1 of each year for the period July 1 to June 30. The appropriation resolution fixes spending authority at the legal level of control and may be amended during the year as new information becomes available provided that total fund appropriations do not exceed current estimated resources, as certified. The total of expenditures and encumbrances may not exceed appropriations at any level of control. The legal level of control has been established by the Board of Education at the fund level for all funds. Any revisions that alter the total of any fund appropriation must be approved by the Board of Education. The Board may pass supplemental fund appropriations provided the total appropriations by fund do not exceed the amounts set forth in the most recent certificate of estimated resources. The amounts reported as the original budgeted amounts in the budgetary statement reflect the appropriation in the first complete appropriated budget, including amounts automatically carried over from prior years. The amounts reported as the final budgeted amounts in the statement of budgetary comparison represent the final appropriation amounts, including all supplemental appropriations. Formal budgetary integration is employed as a management control device during the year for all funds other than agency funds. consistent with statutory provisions.

**Encumbrances** As part of formal budgetary control, purchase orders, contracts, and other commitments for the expenditure of monies are recorded as the equivalent of expenditures on the non-GAAP budgetary basis in order to reserve that portion of the applicable appropriation and to determine and maintain legal compliance. On fund financial statements, encumbrances outstanding at year end are reported as an assignment of fund balance for subsequent-year expenditures for governmental funds. Encumbrances are not reported on government-wide financial statements.

Lapsing of Appropriations At the close of each year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriation. Encumbered appropriations are carried forward to the succeeding fiscal year and need not be reappropriated.

#### Implementation of New Accounting Principles

For the fiscal year ended June 30, 2019, the School District has implemented Governmental Accounting Standards Board (GASB) Statement No. 83, Certain Asset Retirement Obligations and GASB Statement No. 88, Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

GASB Statement No. 83 establishes criteria for determining the timing and pattern of recognition of a liability and a corresponding deferred outflow of resources for asset retirement obligations. The implementation of GASB Statement No. 83 did not have an effect on the financial statements of the School District.

GASB Statement No. 88 establishes additional financial statement note disclosure requirements related to debt obligations of governments, including direct borrowings and direct placements. The implementation of GASB Statement No. 88 did not have an effect on the financial statements of the School District.

#### Note 3 - Fund Balance

Fund balance can be classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the School District is bound to observe constraints imposed upon the use of the resources in governmental funds.

The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented as follows:

			Permanent		Other		
	General		Improvement	Governmental			
		Fund	Fund	Funds		 Total	
Nonspendable for:							
Inventory	\$	129,060	\$ 0	\$	0	\$ 129,060	
Prepaids		5,742			330	6,072	
Total Nonspendable		134,802	0		330	135,132	
Restricted for:							
Capital Outlay		0	0		123,692	123,692	
Adult Education		0	0		360,152	360,152	
Other Purposes		0	0		178,435	178,435	
Total Restricted		0	0		662,279	 662,279	
Committed to:							
Construction Contracts		37,547	611,013		0	 648,560	
Assigned for:							
Encumbrances:							
Instruction		42,033	0		0	42,033	
Support Services		85,174	0		0	85,174	
Capital Outlay		0	84,281		0	84,281	
Subsequent Year Appropriations		1,804,031			0	1,804,031	
Public School Support		18,457	0		0	18,457	
Other Purposes		17,523	0		0	 17,523	
Total Assigned		1,967,218	84,281		0	2,051,499	
Unassigned		9,374,312	0		(86,554) *	 9,287,758	
Total Fund Balance	\$ 1	1,513,879	\$695,294	\$	576,055	\$ 12,785,228	

<sup>\*</sup> The preschool and Perkins grant funds had unassigned deficit fund balances of \$12,475 and \$74,079, respectively.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

The deficits in these nonmajor governmental funds resulted from adjustments for accrued liabilities. The general fund is liable for any deficit in these funds and will provide transfers when cash is required, not when accruals occur.

## **Note 4 - Budgetary Basis of Accounting**

While the School District is reporting financial position, results of operations and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances.

The Statement of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual, is presented for the General Fund on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and GAAP basis are that:

- 1. Revenues and other sources are recorded when received in cash (budget) as opposed to when susceptible to accrual (GAAP).
- 2. Expenditures and other uses are recorded when paid in cash (budget) as opposed to when the liability is incurred (GAAP).
- 3. Encumbrances are treated as expenditures (budget) rather than as an assignment or commitment of fund balance (GAAP).
- 4. Some funds are included in the General Fund (GAAP), but have separate legally adopted budgets (budget).

The following table summarizes the adjustments necessary to reconcile the GAAP basis statement to the budgetary basis statement for the general fund.

## **Net Change in Fund Balance**

	General		
	Fund		
GAAP Basis	\$	(1,936,303)	
Net Adjustment for Revenue Accruals		790,665	
Net Adjustment for Expenditure Accruals		(296,086)	
Funds Budgeted Elsewhere **		28,408	
Adjustment for Encumbrances		(193,252)	
Budget Basis	\$	(1,606,568)	

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

\*\* As part of Governmental Accounting Standards Board No. 54, Fund Balance Reporting and Governmental Fund Type Definitions, certain funds that are legally budgeted in separate special revenue funds are considered part of the general fund on a GAAP basis. This includes certain special cost centers in the food service, special trust, uniform school supplies, public school support, vocational and central supply funds.

#### **Note 5 - Deposits and Investments**

State statutes classify monies held by the School District into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the School District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board of Education has identified as not required for use within the current two year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts.

Protection of the School District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, or by the financial institutions participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

Interim monies to be deposited or invested in the following securities:

- 1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

- 4. Bonds and other obligations of the State of Ohio;
- 5. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) of this section and repurchase agreements secured by such obligations, provided that investments in securities described in these divisions are made only through eligible institutions;
- 6. The State Treasurer's investment pool (STAR Ohio);
- 7. Certain bankers' acceptance and commercial paper notes in an amount not to exceed 40 percent of the interim monies available for investment at any one time and for a period not to exceed one hundred eighty days and two hundred seventy days, respectively; and,
- 8. Under limited circumstances, corporate debt interests rated in either of the two highest classifications by at least two nationally recognized rating agencies.

Investments in stripped principal or interest obligations reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the School District, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

*Cash on Hand* - At June 30, 2019 the School District had \$150 in undeposited cash on hand, which is included as part of "Equity in Pooled Cash and Investments."

**Deposits** - At fiscal year-end, none of the School District's bank balance of \$241,743 was exposed to custodial credit risk. Although the securities were held by the pledging financial institutions' trust department in the School District's name and all statutory requirements for the investment of money had been followed, noncompliance with Federal requirements could potentially subject the School District to a successful claim by the FDIC.

Custodial Credit Risk Custodial credit risk for deposits is the risk that in the event of a bank failure, the School District will not be able to recover deposits or collateral securities that are in possession of an outside party.

The School District has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits either be insured or protected by:

• Eligible securities pledged to the School District and deposited with a qualified trustee by the financial institution as security for repayment whose market value at all times shall be at least 105 percent of the deposits being secured; or

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

 Participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS required the total market value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State.

*Cash with Fiscal Agent* - The School District has unused monies with the Educational Service Center of Medina County. The carrying amount of the deposit is reported as "Cash with Fiscal Agent."

#### **Investments**

As of June 30, 2019, the School District had the following investments:

			In	vestment Maturi	ties	
		Measurement				
Rating	Investment	Amount	0 - 12	13 - 36	Over 36	% Total
	Net Asset Value (NAV):					
AAAm	STAR Ohio	\$ 2,413,901	\$ 2,413,901	\$ 0	\$ 0	17.2%
	First American Government					
AAAm	Obligation Money Market	10,137	10,137	0	0	0.1%
	Fair Value:					
***	Negotiable Certificates of Deposit	5,210,731	1,730,567	2,486,933	993,231	37.1%
N/A	U.S. Treasury Notes	2,366,596	2,366,596	0	0	16.9%
AA+	Federal Home Loan Mortgage	2,919,013	0	2,028,866	890,147	20.8%
AA+	Federal National Mortgage Assn.	1,115,051	417,899	697,152	0	7.9%
		\$14,035,429	\$ 6,939,100	\$5,212,951	\$1,883,378	100.0%

<sup>\*\*\*</sup> Fully insured under FDIC

The School District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs. Level 3 inputs are significant unobservable inputs. The above table identifies the School District's recurring fair value measurements as of June 30, 2019. The School District's investments measured at fair value are valued using methodologies that incorporate market inputs such as benchmark yields, reported trades, broker/dealer quotes, issuer spreads, two-sided markets, benchmark securities, bids, offers, and reference data including market research publications. Market indicators and industry and economic events are also monitored which could require the need to acquire further market data (Level 2 inputs).

**Interest Rate Risk:** The Ohio Revised Code generally limits security purchases to those that mature within five years of the settlement date. The School District's policy indicates that the investments must mature within five years, unless matched to a specific obligation or debt of the School District.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

STAR Ohio is an investment pool operated by the Ohio State Treasurer. It is unclassified since it is not evidenced by securities that exist in physical or book entry form. Ohio law requires STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service. The weighted average of maturity of the portfolio held by STAR Ohio as of June 30, 2019, is 53 days and carries a rating of AAAm by S&P Global Ratings.

**Credit Risk:** The credit risk of the School District's investments is in the table above. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service.

Concentration of Credit Risk: The School District places no limit on the amount the School District may invest in any one issuer.

## **Note 6 - Property Taxes**

Property taxes are levied and assessed on a calendar year basis while the School District fiscal year runs from July through June. First half tax collections are received by the School District in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real and public utility property located in the School District. Real property tax revenue received in calendar year 2019 represents collections of calendar year 2018 taxes. Real property taxes received in calendar year 2019 were levied after April 1, 2018, on the assessed value listed as of January 1, 2018, the lien date. Assessed values for real property taxes are established by State law at 35 percent of appraised market value. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semiannually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax revenue received in calendar year 2019 represents collections of calendar year 2018 taxes. Public utility real and tangible personal property taxes received in calendar year 2019 became a lien December 31, 2017, were levied after April 1, 2018 and are collected in 2019 with real property taxes. Public utility real property is assessed at 35 percent of true value; public utility tangible personal property currently is assessed at varying percentages of true value.

The School District receives property taxes from Medina County. The County Auditor periodically advances to the School District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2019, are available to finance fiscal year 2019 operations. The amount of second-half real property taxes available for advance at fiscal year-end can vary based on the date the tax bills are sent.

Accrued property taxes receivable includes real property, public utility property and delinquent tangible personal property taxes which are measurable as of June 30, 2019, and for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the amount of real property taxes available as an advance at June 30 was levied to finance current fiscal year operations and is reported as revenue at fiscal year-end. The portion of the receivable not levied to finance current fiscal year operations is offset by a credit to deferred inflows of resources.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

On the accrual basis of accounting, collectible delinquent property taxes have been recorded as a receivable and revenue, while on a modified accrual basis of accounting the revenue has been reported as a deferred inflow of resources.

The assessed values upon which the fiscal year 2019 taxes were collected are:

	2018 Second Half Collections Amount	%	2019 First Half Collections Amount	
Real Estate Public Utility Personal Property	\$ 4,349,201,080 120,396,840	97.31% 2.69%	\$ 4,430,274,100 134,823,010	97.05% 2.95%
Total	\$ 4,469,597,920	100.00%	\$ 4,565,097,110	100.00%
Full Tax Rate per \$1,000 of assessed valuation	\$3.05		\$3.05	

#### Note 7 - Receivables

Receivables at June 30, 2019, consisted of taxes, accounts, interfund and intergovernmental. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs, and the current fiscal year guarantee of federal funds.

During 2007, the voters of Medina County passed a one-half percent sales tax to be used for capital improvements at all school districts within Medina County. Collection began in October 2007 for a period of 30 years. Vendor collections of the tax are paid to the State Treasurer by the twenty-third day of the month following collection. Sales tax is distributed to the school districts of Medina County based on what is essentially a per pupil distribution formula. A receivable is recognized at year end for an estimated amount to be received based on calendar year 2019 County appropriations yet to be received as of June 30, 2019.

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Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

**Note 8 - Capital Assets** 

Capital asset activity for the fiscal year ended June 30, 2019, was as follows:

	Balance 7/1/18 Additions		Reductions	Balance 6/30/19
<b>Governmental Activities</b>				
Capital Assets, not being depreciated:				
Land	\$ 794,096	\$ 0	\$ 0	\$ 794,096
Construction in Progress	96,155	419,401	(162,651)	352,905
Total Capital Assets, not being depreciated	890,251	419,401	(162,651)	1,147,001
Capital Assets, being depreciated:				
Buildings and Improvements	19,833,733	3,293,354	0	23,127,087
Furniture and Equipment	2,098,229	149,141	(19,466)	2,227,904
Vehicles	218,290	0	0	218,290
Total Capital Assets, being depreciated	22,150,252	3,442,495	(19,466)	25,573,281
Less Accumulated Depreciation:				
Buildings and Improvements	(11,851,083)	(529,099)	0	(12,380,182)
Furniture and Equipment	(1,298,818)	(84,296)	7,251	(1,375,863)
Vehicles	(143,303)	(3,061)	0	(146,364)
Total Accumulated Depreciation	(13,293,204)	(616,456)	7,251	(13,902,409)
Total Capital Assets being depreciated, net	8,857,048	2,826,039	(12,215)	11,670,872
Governmental Activities				
Capital Assets, Net	\$ 9,747,299	\$ 3,245,440	\$ (174,866)	\$ 12,817,873

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Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

Depreciation expense was charged as follows:

#### **Governmental Activities:**

Instruction:	
Regular	\$ 205,441
Special	16,154
Vocational	216,908
Adult/Continuing	26,845
Support Services:	
Pupil	8,077
Instructional Staff	40,341
Administration	32,308
Fiscal	32,308
Operation and Maintenance of Plant	20,039
Pupil Transportation	1,881
Central	8,077
Operation of Non-Instructional Services	8,077
Total Depreciation	\$ 616,456

## **Note 9 - Risk Management**

## Property and Liability

The School District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The School District has a comprehensive property, fleet and liability package through the Catlin/Wright Specialty Insurance Company.

Settled claims have not exceeded this commercial coverage in any of the past three years. There was no significant reduction in coverage from the prior year.

The Superintendent, Board members and employees are covered under a blanket forgery and theft bond under the Catlin/Wright Specialty policy. The Treasurer is covered under separate bond through Travelers Casualty and Surety Company of America.

## Workers' Compensation

The School District participates in the Ohio Schools Council Workers' Compensation Group Rating Program (GRP), an insurance purchasing pool. The GRP's business and affairs are conducted by an Executive Director and a nine member Board of Directors. The Executive Director or his designee, serves as coordinator of the program. Each year, the participating school districts pay an enrollment fee to the GRP to cover the costs of administering the program.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

The intent of the GRP is to achieve the benefit of a reduced premium for the School District by virtue of its grouping and representation with other participants in the GRP. The workers' compensation experience of the participating school districts is calculated as one experience and a common premium rate is applied to all school districts in the GRP. Each participant pays its workers' compensation premium to the State based on the rate for the GRP rather than its individual rate. Total savings are then calculated and each participant's individual performance is compared to the overall savings percentage of the GRP. A participant will then either receive money from or be required to contribute to the "Equity Pooling Fund." This "equity pooling" arrangement insures that each participant shares equally in the overall performance of the GRP. Participation in the GRP is limited to school districts that meet the GRP's selection criteria. Comp Management provides administrative, cost control and actuarial services to the GRP.

#### Employee Health Benefits

The School District provides life insurance and accidental death and dismemberment insurance to its employees.

The School District participates in the Suburban Health Consortium (the "Consortium") to provide employee medical/surgical, drug, dental and vision benefits. The Consortium is administered by Medical Mutual of Ohio. Payments are made to the Consortium for the monthly attachment point, monthly stoploss premiums and administrative charges. The entire risk of loss transfers to the Consortium upon payment of the premiums.

Monthly premium costs for the employees and their covered dependents are shared by the School District and covered employees.

Claims are paid for all participants regardless of claims flow. Upon termination, all School District claims would be paid without regard to the School District's account balance or the Directors have the right to hold monies for an existing School District subsequent to the settlement of all expenses and claims.

#### **Note 10 - Compensated Absences**

The criteria for determining vacation and sick leave benefits are derived from negotiated agreements and State laws. Classified employees earn ten to twenty-five days of vacation per year, depending upon length of service. Teachers do not earn vacation time. Administrators employed to work 260 days per year can earn twenty-five days of vacation annually. Accumulated unpaid vacation is limited to the amount earned during one year. Employees are paid one hundred percent of their accumulated unpaid vacation when they terminate their employment for any reason.

Teachers, administrators, and classified employees earn sick leave at the rate of one and one-fourth days per month. Sick leave may be accumulated to a maximum of 365 days. Employees with ten or more years of service are paid at various rates upon termination of employment.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

#### **Note 11 - Defined Benefit Pension Plans**

#### Net Pension Liability

The net pension liability reported on the statement of net position represents a liability to employees for pensions. Pensions are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension liability represents the School District's proportionate share of each pension plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the School District's obligation for this liability to annually required payments. The School District cannot control benefit terms or the manner in which pensions are financed; however, the School District does receive the benefit of employees' services in exchange for compensation including pension.

GASB 68 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

The proportionate share of each plan's unfunded benefits is presented as a long-term *net pension liability* on the accrual basis of accounting. Any liability for the contractually-required pension contribution outstanding at the end of the year is included in *intergovernmental payable* on both the accrual and modified accrual bases of accounting.

## Plan Description - School Employees Retirement System (SERS)

Plan Description – School District non-teaching employees participate in SERS, a statewide, cost-sharing multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability and survivor benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information and detailed information about SERS' fiduciary net position. That report can be obtained by visiting the SERS website at www.ohsers.org under Employers/Audit Resources.

Age and service requirements for retirement are as follows:

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

	Eligible to Retire before August 1, 2017*	Eligible to Retire on or after August 1, 2017
Full Benefits	Any age with 30 years of service credit	Age 67 with 10 years of service credit; or
		Age 57 with 30 years of service credit
Actuarially Reduced	Age 60 with 5 years of service credit	Age 62 with 10 years of service credit; or
Benefits	Age 55 with 25 years of service credit	Age 60 with 25 years of service credit

<sup>\*</sup>Members with 25 years of service credit as of August 1, 2017, will be included in this plan.

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on year of service; 2.2 percent for the first 30 years of service and 2.5 percent for years of service credit over 30. Final average salary is the average of the highest three years of salary.

Funding Policy – Plan members are required to contribute 10 percent of their annual covered salary and the School District is required to contribute 14 percent of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to statutory maximum amounts of 10 percent for plan members and 14 percent for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System's funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2019, the allocation to pension, death benefits, and Medicare B was 13.5 percent. SERS allocated 0.5 percent of employer contributions to the Health Care Fund for fiscal year 2019.

The School District's contractually required contribution to SERS was \$354,826 for fiscal year 2019. Of this amount, \$17,514 is reported as an intergovernmental payable.

## Plan Description - State Teachers Retirement System (STRS)

Plan Description – School District licensed teachers and other faculty members participate in STRS Ohio, a cost-sharing multiple-employer public employee retirement system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about STRS' fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Web site at www.strsoh.org.

New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. Benefits are established by Ohio Revised Code Chapter 3307. For the DB Plan, from August 1, 2015–July 1, 2017, any member could retire with reduced benefits who had (1) five years of service credit and age 60; (2) 26 years of service credit and age 55; or (3) 30 years of service credit regardless of age. Effective August 1, 2017–July 1, 2019, any member may retire with reduced benefits who has (1) five years of service credit and age 60; (2) 27 years of service credit and age 55; or (3) 30 years of service credit regardless of age. Eligibility changes will continue to be phased in through August 1, 2026, when retirement eligibility for unreduced benefits will be five years of service credit and age 60. Retirement eligibility for reduced benefits will be five years of service credit and age 60, or 30 years of service credit regardless of age.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

The DC Plan allows members to place all their member contributions and 9.5 percent of the 14 percent employer contributions into an investment account. Investment allocation decisions are determined by the member. The remaining 4.5 percent of the 14 percent employer rate is allocated to the defined benefit unfunded liability. Effective July 1, 2017, employer contributions of 9.53 percent are placed in the investment accounts and the remaining 4.47 percent of the 14 percent employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, 12 percent of the 14 percent member rate goes to the DC Plan and the remaining 2 percent is applied to the DB Plan. In the Combined Plan, member contributions are allocated among investment choices by the member, and employer contributions are used to fund a defined benefit payment. A member's defined benefit is determined by multiplying one percent of the member's final average salary by the member's years of service credit. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60 with five years of service. The DC portion of the account may be taken as a lump sum or converted to a lifetime monthly annuity at age 50 and termination of employment.

New members who choose the DC plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options as one defined benefit plan for GASB 68 reporting purposes.

A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. Eligible survivors of members who die before service retirement may qualify for monthly benefits. New members on or after July 1, 2013, must have at least ten years of qualifying service credit to apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy – Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. For the fiscal year ended June 30, 2019, plan members were required to contribute 14 percent of their annual covered salary. The School District was required to contribute 14 percent; the entire 14 percent was the portion used to fund pension obligations. The fiscal year 2019 contribution rates were equal to the statutory maximum rates.

The School District's contractually required contribution to STRS was \$1,014,757 for fiscal year 2019. Of this amount, \$133,414 is reported as an intergovernmental payable.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

## Pension Liabilities, Pension Expense, and Deferred Outflows/Inflows of Resources Related to Pensions

The net pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an independent actuarial valuation as of that date. The School District's employer allocation percentage of the net pension liability was based on the employer's share of employer contributions in the pension plan relative to the total employer contributions of all participating employers. Following is information related to the proportionate share and pension expense:

		SERS	 STRS	 Total
Proportion of the Net Pension Liability:				
Current Measurement Date		0.07157630%	0.06116080%	
Prior Measurement Date		0.07418980%	0.06214153%	
Change in Proportionate Share	-0.00261350%		 -0.00098073%	
Proportionate Share of the Net				
Pension Liability	\$	4,099,307	\$ 13,447,887	\$ 17,547,194
Pension Expense	\$	26,042	\$ 1,109,342	\$ 1,135,384

Deferred outflows/inflows of resources represent the effect of changes in the net pension liability due to the difference between projected and actual investment earnings, differences between expected and actual actuarial experience, changes in assumptions and changes in the School District's proportion of the collective net pension liability. The deferred outflows and deferred inflows are to be included in pension expense over current and future periods. The difference between projected and actual investment earnings is recognized in pension expense using a straight line method over a five year period beginning in the current year. Deferred outflows and deferred inflows resulting from changes in sources other than differences between projected and actual investment earnings are amortized over the average expected remaining service lives of all members (both active and inactive) using the straight line method. Employer contributions to the pension plan subsequent to the measurement date are also required to be reported as a deferred outflow of resources.

At June 30, 2019 the School District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	SERS		STRS		 Total
<b>Deferred Outflows of Resources</b>					
Differences between Expected and					
Actual Experience	\$	224,819	\$	310,420	\$ 535,239
Changes of Assumptions		92,572		2,383,220	2,475,792
Changes in Proportion and Differences between					
School District Contributions and Proportionate					
Share of Contributions		0		104,716	104,716
School District Contributions Subsequent to the					
Measurement Date		354,826		1,014,757	1,369,583
<b>Total Deferred Outflows of Resources</b>	\$	672,217	\$	3,813,113	\$ 4,485,330

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

	SERS	 STRS	Total
<b>Deferred Inflows of Resources</b>			
Differences between Expected and			
Actual Experience	\$ 0	\$ 87,823	\$ 87,823
Net Difference between Projected and Actual Earnings on Pension Plan Investments	113,575	815,464	929,039
Changes in Proportion and Differences between School District Contributions and Proportionate			
Share of Contributions	 329,979	 683,988	 1,013,967
<b>Total Deferred Inflows of Resources</b>	\$ 443,554	\$ 1,587,275	\$ 2,030,829

\$1,369,583 reported as deferred outflows of resources related to pension resulting from School District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	SERS		STRS		 Total
Fiscal Year Ending June 30:					
2020	\$	86,838	\$	988,787	\$ 1,075,625
2021		(43,642)		570,473	526,831
2022		(134,527)		(136, 107)	(270,634)
2023		(34,832)		(212,072)	 (246,904)
	\$	(126,163)	\$	1,211,081	\$ 1,084,918

#### **Actuarial Assumptions - SERS**

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2018, are presented below:

Wage Inflation 3.00 percent

Future Salary Increases, including inflation 3.50 percent to 18.20 percent

Investment Rate of Return 7.50 percent net of investment expense, including inflation

Actuarial Cost Method Entry Age Normal (Level Percent of Payroll)

COLA or Ad Hoc COLA 2.50 percent, on and after April 1, 2018, COLA's for future retirees

will be delayed for three years following commencement

For post-retirement mortality, the table used in evaluating allowances to be paid is the RP-2014 Blue Collar Mortality Table with fully generational projection and Scale BB, with 120 percent of male rates and 110 percent of female rates used. The RP-2000 Disabled Mortality Table with 90 percent for male rates and 100 percent for female rates set back five years is used for the period after disability retirement.

The long-term return expectation for the Pension Plan Investments has been determined by using a building-block approach and assumes a time horizon, as defined in SERS' *Statement of Investment Policy*. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating an arithmetic weighted average of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalancing uncorrelated asset classes. The asset allocation, as used in the June 30, 2015 five-year experience study, is summarized as follows:

	Target	Long Term Expected
Asset Class	Allocation	Real Rate of Return
Cash	1.00 %	0.50 %
US Equity	22.50	4.75
International Equity	22.50	7.00
Fixed Income	19.00	1.50
Private Equity	10.00	8.00
Real Assets	15.00	5.00
Multi-Asset Strategies	10.00	3.00
Total	100.00 %	

Discount Rate Total pension liability was calculated using the discount rate of 7.50 percent. The projection of cash flows used to determine the discount rate assumed that employers would contribute the actuarially determined contribution rate of projected compensation over the remaining 26-year amortization period of the unfunded actuarial accrued liability. Projected inflows from investment earnings were calculated using the long-term assumed investment rate of return (7.50 percent). Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the School District's proportionate share of the net pension liability calculated using the discount rate of 7.50 percent, as well as what the School District's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.50 percent), or one percentage point higher (8.50 percent) than the current rate.

		Current					
	19	1% Decrease		Discount Rate		1% Increase	
School District's Proportionate Share							
of the Net Pension Liability	\$	5,774,183	\$	4,099,307	\$	2,695,036	

## **Actuarial Assumptions - STRS**

The total pension liability in the July 1, 2018 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.50 percent
Projected Salary Increases	12.50 percent at age 20 to 2.50 percent at age 65
Investment Rate of Return	7.45 percent, net of investment expenses, including inflation
Projected Payroll Growth	3.00 percent
Cost-of-Living Adjustments	0.00 percent

Post-retirement mortality rates are based on RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016; pre-retirement mortality rates are based on RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016.

The actuarial assumptions used in the July 1, 2018 valuation, were adopted by the board from the results of an actuarial experience study for July 1, 2011, through June 30, 2016.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

	Target	Long Term Expected
Asset Class	Allocation*	Real Rate of Return**
Domestic Equity	28.00 %	7.35 %
International Equity	23.00	7.55
Alternatives	17.00	7.09
Fixed Income	21.00	3.00
Real Estate	10.00	6.00
Liquidity Reserves	1.00	2.25
Total	100.00 %	

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

\*\*Ten year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25 percent and does not include investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

Discount Rate The discount rate used to measure the total pension liability was 7.45 percent as of June 30, 2018. The projection of cash flows used to determine the discount rate assumes that employer and member contributions will be made at statutory contribution rates of 14 percent each. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2018. Therefore, the long-term expected rate of return on pension plan investments of 7.45 percent was applied to all periods of projected benefit payments to determine the total pension liability as of June 30, 2018.

Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate The following table presents the School District's proportionate share of the net pension liability as of June 30, 2018, calculated using the current period discount rate assumption of 7.45 percent, as well as what the School District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.45 percent) or one-percentage-point higher (8.45 percent) than the current assumption:

		Current						
	1% Decrease		Discount Rate		1% Increase			
School District's Proportionate Share								
of the Net Pension Liability	\$	19,638,868	\$	13,447,887	\$	8,208,061		

## **Note 12 - Defined Benefit OPEB Plans**

#### Net OPEB Asset/Liability

The net OPEB asset/liability reported on the statement of net position represents an asset or liability to employees for OPEB. OPEB is a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for OPEB is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net OPEB asset/liability represents the School District's proportionate share of each OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each OPEB plan's fiduciary net position. The net OPEB asset/liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

<sup>\*</sup>Target weights will be phased in over a 24-month period concluding on July 1, 2019.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

Ohio Revised Code limits the School District's obligation for this liability to annually required payments. The School District cannot control benefit terms or the manner in which OPEB are financed; however, the School District does receive the benefit of employees' services in exchange for compensation including OPEB.

GASB 75 assumes the asset/liability is solely that of the employer, because they benefit from employee services. OPEB contributions come from these employers and health care plan enrollees, which pay a portion of the health care costs in the form of a monthly premium. The Ohio Revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. Any change to benefits or funding could significantly affect the net OPEB asset/liability. Resulting adjustments to the net OPEB asset/liability would be effective when the changes are legally enforceable. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The proportionate share of each plan's unfunded benefits is presented as a long-term *net OPEB asset/liability* on the accrual basis of accounting. Any liability for the contractually-required OPEB contribution outstanding at the end of the year is included in *intergovernmental payable* on both the accrual and modified accrual bases of accounting.

#### Plan Description - School Employees Retirement System (SERS)

Health Care Plan Description - The School District contributes to the SERS Health Care Fund, administered by SERS for non-certificated retirees and their beneficiaries. For GASB 75 purposes, this plan is considered a cost-sharing other postemployment benefit (OPEB) plan. SERS' Health Care Plan provides healthcare benefits to eligible individuals receiving retirement, disability, and survivor benefits, and to their eligible dependents. Members who retire after June 1, 1986, need 10 years of service credit, exclusive of most types of purchased credit, to qualify to participate in SERS' health care coverage. In addition to age and service retirees, disability benefit recipients and beneficiaries who are receiving monthly benefits due to the death of a member or retiree, are eligible for SERS' health care coverage. Most retirees and dependents choosing SERS' health care coverage are over the age of 65 and therefore enrolled in a fully insured Medicare Advantage plan; however, SERS maintains a traditional, self-insured preferred provider organization for its non-Medicare retiree population. For both groups, SERS offers a self-insured prescription drug program. Health care is a benefit that is permitted, not mandated, by statute. The financial report of the Plan is included in the SERS Comprehensive Annual Financial Report which can be obtained on SERS' website at www.ohsers.org under Employers/Audit Resources.

Access to health care for retirees and beneficiaries is permitted in accordance with Section 3309 of the Ohio Revised Code. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). SERS' Retirement Board reserves the right to change or discontinue any health plan or program. Active employee members do not contribute to the Health Care Plan. The SERS Retirement Board established the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required pensions and benefits, the Retirement Board may allocate the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund in accordance with the funding policy. For fiscal year 2019, 0.5 percent of covered payroll was made to health care. An additional health care surcharge on employers is collected

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

for employees earning less than an actuarially determined minimum compensation amount, pro-rated if less than a full year of service credit was earned. For fiscal year 2019, this amount was \$21,600. Statutes provide that no employer shall pay a health care surcharge greater than 2.0 percent of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5 percent of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2019, the School District's surcharge obligation was \$16,578.

The surcharge, added to the allocated portion of the 14 percent employer contribution rate is the total amount assigned to the Health Care Fund. The School District's contractually required contribution to SERS was \$29,720 for fiscal year 2019. Of this amount \$17,227 is reported as an intergovernmental payable.

#### Plan Description - State Teachers Retirement System (STRS)

Plan Description – The State Teachers Retirement System of Ohio (STRS) administers a cost-sharing Health Plan administered for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians' fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. Medicare Part B premium reimbursements will be discontinued effective January 1, 2020. The Plan is included in the report of STRS which can be obtained by visiting <a href="www.strsoh.org">www.strsoh.org</a> or by calling (888) 227-7877.

Funding Policy – Ohio Revised Code Chapter 3307 authorizes STRS to offer the Plan and gives the Retirement Board discretionary authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. Nearly all health care plan enrollees, for the most recent year, pay a portion of the health care costs in the form of a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions, currently 14 percent of covered payroll. For the fiscal year ended June 30, 2019, STRS did not allocate any employer contributions to post-employment health care.

## OPEB Assets/Liabilities, OPEB Expense, and Deferred Outflows/Inflows of Resources Related to OPEB

The net OPEB asset/liability was measured as of June 30, 2018, and the total OPEB liability used to calculate the net OPEB asset/liability was determined by an actuarial valuation as of that date. The School District's proportion of the net OPEB asset/liability was based on the School District's share of contributions to the respective retirement systems relative to the contributions of all participating entities. Following is information related to the proportionate share and OPEB expense:

	SERS			STRS		Total
Proportion of the Net OPEB Liability/(Asset):						
Current Measurement Date		0.06931200%		0.06116080%		
Prior Measurement Date		0.07192550%		0.06214153%		
Change in Proportionate Share	-0.00261350%		-0.00098073%			
Proportionate Share of the Net						
OPEB Liability/(Asset)	\$	1,922,902	\$	(982,792)	\$	940,110
OPEB Expense	\$	3,663	\$	(2,160,506)	\$	(2,156,843)

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

At June 30, 2019, the School District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	SERS		STRS		Total
<b>Deferred Outflows of Resources</b>		_			_
Differences between Expected and					
Actual Experience	\$	31,388	\$	114,793	\$ 146,181
School District Contributions Subsequent to the					
Measurement Date		29,720		0	29,720
<b>Total Deferred Outflows of Resources</b>	\$	61,108	\$	114,793	\$ 175,901
<b>Deferred Inflows of Resources</b>					
Differences between Expected and					
Actual Experience	\$	0	\$	57,261	\$ 57,261
Net Difference between Projected and					
Actual Earnings on OPEB Plan Investments		2,885		112,274	115,159
Changes of Assumptions		172,758		1,339,132	1,511,890
Changes in Proportion and Differences between					
School District Contributions and Proportionate					
Share of Contributions		165,291		150,085	315,376
<b>Total Deferred Inflows of Resources</b>	\$	340,934	\$	1,658,752	\$ 1,999,686

\$29,720 reported as deferred outflows of resources related to OPEB resulting from School District contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ending June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	SERS		STRS		Total		
Fiscal Year Ending June 30:							
2020	\$	(136,260)	\$	(278,409)	\$	(414,669)	
2021		(108,319)		(278,409)		(386,728)	
2022		(19,838)		(278,407)		(298,245)	
2023		(18,611)		(252,909)		(271,520)	
2024		(18,810)		(243,965)		(262,775)	
Thereafter		(7,708)		(211,860)		(219,568)	
	\$	(309,546)	\$	(1,543,959)	\$	(1,853,505)	

#### **Actuarial Assumptions - SERS**

The total OPEB liability was determined by an actuarial valuation as of June 30, 2018. The actuarial assumptions used in the valuation are based on results from the most recent actuarial experience study, which covered the five-year period ending June 30, 2015. The experience study report is dated April 2016. The total OPEB liability used the following assumptions and other inputs:

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

Wage Inflation 3.00 percent

Future Salary Increases, including inflation 3.50 percent to 18.20 percent

Investment Rate of Return 7.50 percent net of investment expense, including inflation

Municipal Bond Index Rate

Measurement Date 3.62 percent Prior Measurement Date 3.56 percent

Single Equivalent Interest Rate

Measurement Date 3.70 percent, net of plan investment expense, including price inflation Prior Measurement Date 3.63 percent, net of plan investment expense, including price inflation

Health Care Cost Trend Rate

Medicare 5.375 percent - 4.75 percent Pre-Medicare 7.25 percent - 4.75 percent

Mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and Scale BB, 120 percent of male rates and 110 percent of female rates. RP-2000 Disabled Mortality Table with 90 percent for male rates and 100 percent for female rates set back five years.

The long-term expected rate of return on plan factors are considered in evaluating the long-term rate of return assumption including long-term historical data, estimates inherent in current market data, and a long-normal distribution analysis in which best-estimate ranges of expected future real rates of return were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return, 7.50 percent, by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The capital market assumptions developed by the investment consultant are intended for use over a 10-year horizon and may not be useful in setting the long-term rate of return for funding pension plans which covers a longer timeframe. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

The target asset allocation and best estimates of arithmetic real rates of return for each major asset class, as used in the June 30, 2015 five-year experience study, are summarized as follows:

	Target	Long Term Expected
Asset Class	Allocation	Real Rate of Return
Cash	1.00 %	0.50 %
US Equity	22.50	4.75
International Equity	22.50	7.00
Fixed Income	19.00	1.50
Private Equity	10.00	8.00
Real Assets	15.00	5.00
Multi-Asset Strategies	10.00	3.00
Total	100.00 %	

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

Discount Rate The discount rate used to measure the total OPEB liability at June 30, 2018 was 3.70 percent. The discount rate used to measure total OPEB liability prior to June 30, 2018 was 3.63 percent. The projection of cash flows used to determine the discount rate assumed that contributions will be made from members and the System at the contribution rate of 2.00 percent of projected covered payroll each year, which includes a 1.50 percent payroll surcharge and 0.50 percent of contributions from the basic benefits plan. Based on these assumptions, the OPEB plan's fiduciary net position was projected to become insufficient to make future benefit payments during the fiscal year ending June 30, 2026. Therefore, the long-term expected rate of return on OPEB plan assets was used to present value the projected benefit payments through the fiscal year ending June 30, 2025 and the Fidelity General Obligation 20-year Municipal Bond Index rate of 3.62 percent, as of June 30, 2018 (i.e., municipal bond rate), was used to present value the projected benefit payments for the remaining years in the projection. The total present value of projected benefit payments from all years was then used to determine the single rate of return that was used as the discount rate. The projection of future benefit payments for all current plan members was until the benefit payments ran out.

Sensitivity of the School District's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate and Changes in the Health Care Cost Trend Rates The net OPEB liability is sensitive to changes in the discount rate and the health care cost trend rate. The following table presents the net OPEB liability and what the net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (2.70 percent) and higher (4.70 percent) than the current discount rate (3.70 percent). Also shown is what the net OPEB liability would be based on health care cost trend rates that are one percent lower (6.25 percent decreasing to 3.75 percent) and one percent higher (8.25 percent decreasing to 5.75 percent) than the current rate.

	Current							
	1% Decrease		Di	scount Rate	1% Increase			
School District's Proportionate Share of the Net OPEB Liability	\$	2,333,291	\$	1,922,902	\$	1,597,951		
	1% Decrease		Current Trend Rate		1% Increase			
School District's Proportionate Share of the Net OPEB Liability	\$	1,551,429	\$	1,922,902	\$	2,414,799		

#### Actuarial Assumptions - STRS

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the June 30, 2018, actuarial valuation are presented below:

Inflation 2.50 percent

Projected Salary Increases 12.50 percent at age 20 to 2.50 percent at age 65

Investment Rate of Return 7.45 percent, net of investment expenses, including inflation

Payroll Increases 3.00 percent

Health Care Cost Trend Rates -5.23 percent to 9.62 percent, initial, 4.00 percent ultimate

Projections of benefits include the historical pattern of sharing benefit costs between the employers and retired plan members.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

For healthy retirees the mortality rates are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. For disabled retirees, mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the June 30, 2018, valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

	Target	Long Term Expected
Asset Class	Allocation*	Real Rate of Return**
Domestic Equity	28.00 %	7.35 %
International Equity	23.00	7.55
Alternatives	17.00	7.09
Fixed Income	21.00	3.00
Real Estate	10.00	6.00
Liquidity Reserves	1.00	2.25
Total	100.00 %	

<sup>\*</sup>Target weights will be phased in over a 24-month period concluding on July 1, 2019.

\*\*Ten year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25 percent and does not include investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

**Discount Rate** The discount rate used to measure the total OPEB liability was 7.45 percent as of June 30, 2018. The projection of cash flows used to determine the discount rate assumed STRS continues to allocate no employer contributions to the health care fund. Based on those assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2018. Therefore, the long-term expected rate of return on health care plan investments of 7.45 percent was applied to all periods of projected benefit payments to determine the total OPEB liability as of June 30, 2018.

Sensitivity of the School District's Proportionate Share of the Net OPEB Asset/Liability to Changes in the Discount and Health Care Cost Trend Rate The following table represents the net OPEB asset/liability as of June 30, 2018, calculated using the current period discount rate assumption of 7.45 percent, as well as what the net OPEB asset/liability would be if it were calculated using a discount rate that is one percentage point lower (6.45 percent) or one percentage point higher (8.45 percent) than the current assumption. Also shown is the net OPEB liability as of June 30, 2018, calculated using health care

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

cost trend rates that are one percentage point lower or one percentage point higher than the current health care cost trend rates.

	Current						
	1% Decrease		Dis	scount Rate	1% Increase		
School District's Proportionate Share of the Net OPEB Liability/(Asset)	\$	(842,344)	\$	(982,792)	\$	(1,100,831)	
				Current			
	1% Decrease		Trend Rate		1% Increase		
School District's Proportionate Share of the Net OPEB Liability/(Asset)	\$	(1,094,167)	\$	(982,792)	\$	(869,681)	

## **Note 13 - Long - Term Obligations**

The changes in the School District's long-term obligations during the fiscal year consist of the following:

	Outstanding 7/1/18	Additions	Reductions	Outstanding 6/30/19	Amounts Due in One Year	
Governmental Activities:						
Net Pension Liability	\$ 19,194,531	\$ 0	\$ 1,647,337	\$ 17,547,194	\$ 0	
Net OPEB Liability	4,354,824	0	2,431,922	1,922,902	0	
Compensated Absences	1,528,881	177,543	84,749	1,621,675	152,650	
Total Governmental Activities Long-Term Liabilities	\$ 25,078,236	\$ 177,543	\$ 4,164,008	\$ 21,091,771	\$ 152,650	

Compensated absences are generally paid by the general or adult education fund. There is no repayment schedule for the net pension liability and net OPEB liability; however, employer pension and OPEB contributions are primarily made from the general fund. For additional information related to the net pension liability and net OPEB liability see Notes 11 and 12.

#### **Note 14 - Jointly Governed Organizations**

#### Northeast Ohio Network for Educational Technology (NEOnet)

The Northeast Ohio Network for Educational Technology (NEOnet) is a jointly governed organization among 24 school districts. The jointly governed organization was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to administrative and instructional functions among member districts. Each of these schools supports NEOnet based upon a per pupil charge dependent upon the software package utilized. The NEOnet assembly consists of a superintendent or designated representative from each participating school district and a representative from the fiscal agent. NEOnet is governed by a Board of Directors chosen from the general membership of the NEOnet Assembly. The Board of Directors consists of a representative from the fiscal agent, the chairman of each of the operating committees, and at least three at-large Assembly members. During fiscal year 2019, the School District paid \$136,908 to NEOnet. Financial information can be obtained by contacting the Fiscal Officer at NEOnet, at 700 Graham Road, Cuyahoga Falls, OH 44221.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

#### Ohio Schools Council

The Ohio Schools Council (OSC) is a jointly governed organization comprised of seventy-two school districts. The jointly governed organization was formed for the purpose of promoting cooperative agreements and activities among its members in dealing with problems of mutual concern such as a media center, gas consumption, food service, and insurance. Each member provides operating resources to OSC via a monthly administrative fee and an actual usage charge, except for insurance.

The OSC assembly consists of a superintendent or designated representative from each participating school district and the fiscal agent. OSC is governed by a Board of Directors chosen from the general membership. The degree of control exercised by any participating school district is limited to its representation on the Board. During the fiscal year ended June 30, 2019, the School District paid approximately \$3,632 to the Ohio Schools Council. Financial information can be obtained by contacting the Treasurer at the Ohio Schools' Council at 8001 Brecksville Road, Brecksville, Ohio.

#### **Note 15 - Shared Risk Pool**

The Suburban Health Consortium (the "Consortium") is a shared health risk pool created on October 1, 2001, formed by the Boards of Education of several school districts in northeast Ohio, for the purposes of maximizing benefits and/or reducing costs of group health, life, dental and/or other insurance coverages for their employees and the eligible dependents and designated beneficiaries of such employees. The Consortium was formed and operates as a legally separate entity under Ohio Revised Code Section 9.833. The Board of Directors is the governing body of the Consortium. The Board of Education of each Consortium Member appoints its Superintendent or such Superintendent's designee to be its representative of the Board of Directors. The officers of the Board of Directors consist of a Chairman, Vice-Chairman and Recording Secretary, who are elected at the annual meeting of Board of Directors and serve until the next annual meeting. All of the authority of the Consortium is exercised by or under the direction of the Board of Directors. The Board of Directors also sets all premiums and other amounts to be paid by the Consortium Members, and the Board of Directors have the authority to waive premiums and other payments. All members of the Board of Directors serve without compensation.

The Fiscal Agent shall be the Board of Education responsible for administering the financial transactions of the Consortium (Orange Local School District). The Fiscal Agent shall carry out the responsibilities of the Consortium Fund, enter into contracts on behalf of the Consortium as authorized by the Board of Directors and carry out such other responsibilities as approved by the Board of Directors and agreed to by the Fiscal Agent. Each District Member enrolled in a benefit program may require contributions from its employees toward the cost of any benefit program being offered by such District Member, and such contributions shall be included in the payments from such District Member to the Fiscal Agent for such benefit program. Contributions are to be submitted by each District Member, to the Fiscal Agent, required under the terms of the Consortium Agreement and any benefit program in which such District Member is enrolled to the Fiscal Agent on a monthly basis, or as otherwise required in accordance with any benefit program in which such District Member is enrolled. All general administrative costs incurred by the Consortium that are not covered by the premium payments shall be shared equally by the Consortium Members as approved by the Board of Directors, and shall be paid by each Consortium Member upon receipt of notice from the Fiscal Agent that such payment is due. It is the express intention of the Consortium Members that the Consortium Agreement and the Consortium shall continue for an indefinite term, but may be terminated as provided in the Consortium Agreement.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

Any Consortium Member wishing to withdraw from participation in the Consortium or any benefit program shall notify the Fiscal Agent at least one hundred eighty (180) days prior to the effective date of withdrawal. Upon withdrawal of a Consortium Member, the Consortium shall pay the run out of all claims for such Consortium Member provided such Consortium Member has paid to the Consortium, prior to the effective date of withdrawal a withdrawal fee in the amount equal to two months' premiums at the Consortium Member's current rate. Payment of the withdrawal fee does not extend insurance coverage for two months. Upon automatic withdrawal, for non-payment of premiums required by the Consortium Agreement, the Consortium shall pay the run out of all claims for such Consortium Member provided the Consortium has received from such Consortium Member all outstanding and unpaid premiums and other amounts and the withdrawal fee equal to two months' premiums at the Consortium Members' current rates. Any Consortium Member which withdraws from the Consortium pursuant to the Consortium Agreement shall have no claim to the Consortium's assets. Financial information for the Consortium can be obtained from the Treasurer of Orange Local School District (the Fiscal Agent) at 32000 Chagrin Blvd. Pepper Pike, Ohio 44124.

#### **Note 16 - Contingencies**

#### Grants

The School District received financial assistance from federal and State agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, the effect of any such disallowed claims on the overall financial position of the School District at June 30, 2019, if applicable, cannot be determined at this time.

## Litigation

The School District is not party to any claims or lawsuits that would, in the School District's opinion, have a material effect of the basic financial statements.

#### School District Funding

School district Foundation funding is based on the annualized full-time equivalent (FTE) enrollment of each student. The Ohio Department of Education (ODE) is legislatively required to adjust/reconcile funding as enrollment information is updated by schools throughout the State, which can extend past the fiscal year end. As of the date of this report, additional ODE adjustments for fiscal year 2019 are not finalized. As a result, the impact of future FTE adjustments on the fiscal year 2019 financial statements is not determinable, at this time. Management believes this may result in either an additional receivable to, or a liability of, the School District.

## Note 17 - Set-Asides

The School District is required by State statute to annually set aside in the general fund an amount based on a statutory formula for the acquisition and construction of capital improvements. Amounts not spent by year-end or offset by similarly restricted resources received during the year must be held in cash at year-end and carried forward to be used for the same purposes in future years.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

The following cash basis information describes the change in the year end set-aside amounts for capital acquisition. Disclosure of this information is required by State statute.

		Capital
	Im	provement
		Reserve
Set Aside Restricted Balance June 30, 2018	\$	0
Current Year Set-Aside Requirement		203,344
Current Year Qualifying Expenditures		(412,110)
Total	\$	(208,766)
Balance Carried Forward to Fiscal Year 2020	\$	0
Set Aside Restricted Balance June 30, 2019	\$	0

Although the School District had qualifying disbursements during the fiscal year that reduced the set aside amount to below zero, this amount may not be used to reduce the set aside requirement for future years. The negative balance is, therefore, not presented as being carried forward to future years.

#### **Note 18 - Commitments**

#### **Encumbrance Commitments**

The School District utilizes encumbrance accounting as part of its budgetary controls. Encumbrances outstanding at year end may be reported as part of restricted, committed or assigned classifications of fund balance. At fiscal year end, the School District's commitments for encumbrances in the general, permanent improvement and nonmajor governmental funds were \$164,754, \$694,441 and \$37,014, respectively.

#### **Contractual Commitments**

As of June 30, 2019, the School District had outstanding contractual commitments as follows:

	Contractual					Balance
	Co	mmitment	Expended		6/30/2019	
Engineering, Technology and Design						
Lab Renovation	\$	658,000	\$	352,905	\$	305,095
East Roof Replacement		687,000		250,520		436,480
Agricultural Building Roof Replacement		398,250		0		398,250
Exterior Parking Lot Paving		267,400		0		267,400
	\$ 2	2,010,650	\$	603,425	\$	1,407,225

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

Based on timing of when contracts are encumbered, contractual commitments identified above may or may not be included in the outstanding encumbrance commitments previously disclosed in this note.

#### Note 19 – Interfund Activity

## Interfund Balances

General fund advanced \$40,354 and \$130,527 to the public preschool and perkins funds to cover expenditures until expected revenues were received. These advances are expected to be repaid within one year.

Interfund loans between governmental activities are eliminated on the statement of net position.

## **Interfund Transfers**

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, (2) move receipts restricted to debt service from the fund collecting the receipts to the debt service fund as debt service payments become due, and (3) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

General fund transferred \$1,750,000 to the permanent improvement fund for repair and improvement projects.

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Required Supplementary Information Schedule of the School District's Proportionate Share of the Net Pension Liability Last Six Fiscal Years (1)

School Employees Retirement System (SERS)	2019	2018	2017	2016	2015	2014
School District's Proportion of the Net Pension Liability	0.07157630%	0.07418980%	0.08147280%	0.08480210%	0.08981300%	0.08981300%
School District's Proportionate Share of the Net Pension Liability	\$ 4,099,307	\$ 4,432,677	\$ 5,963,057	\$ 4,838,890	\$ 4,545,385	\$ 5,340,891
School District's Covered Payroll	\$ 2,360,815	\$ 2,567,757	\$ 2,586,864	\$ 2,720,486	\$ 2,197,872	\$ 2,102,962
School District's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	173.64%	172.63%	230.51%	177.87%	206.81%	253.97%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	71.36%	69.50%	62.98%	69.16%	71.70%	65.52%
State Teachers Retirement System (STRS)						
School District's Proportion of the Net Pension Liability	0.06116080%	0.06214153%	0.06515558%	0.06459574%	0.06388911%	0.06388911%
School District's Proportionate Share of the Net Pension Liability	\$ 13,447,887	\$ 14,761,854	\$ 21,809,537	\$ 17,852,373	\$ 15,540,043	\$ 18,511,197
School District's Covered Payroll	\$ 6,971,821	\$ 6,850,486	\$ 6,869,750	\$ 6,788,771	\$ 6,694,908	\$ 6,744,385
School District's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	192.89%	215.49%	317.47%	262.97%	232.12%	274.47%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	77.31%	75.30%	66.80%	72.10%	74.70%	69.30%

<sup>(1)</sup> Information prior to 2014 is not available.

The amounts presented for each fiscal year were determined as of the measurement date, which is the prior fiscal year.

Required Supplementary Information Schedule of the School District's Contributions - Pension Last Ten Fiscal Years

School Employees Retirement System (SERS)	 2019	 2018	 2017	 2016
Contractually Required Contribution	\$ 354,826	\$ 318,710	\$ 359,486	\$ 362,161
Contributions in Relation to the Contractually Required Contribution	 (354,826)	 (318,710)	 (359,486)	 (362,161)
Contribution Deficiency (Excess)	\$ 0	\$ 0	\$ 0	\$ 0
School District's Covered Payroll	\$ 2,628,341	\$ 2,360,815	\$ 2,567,757	\$ 2,586,864
Pension Contributions as a Percentage of Covered Payroll	13.50%	13.50%	14.00%	14.00%
State Teachers Retirement System (STRS)				
Contractually Required Contribution	\$ 1,014,757	\$ 976,055	\$ 959,068	\$ 961,765
Contributions in Relation to the Contractually Required Contribution	 (1,014,757)	 (976,055)	 (959,068)	 (961,765)
Contribution Deficiency (Excess)	\$ 0	\$ 0	\$ 0	\$ 0
School District's Covered Payroll	\$ 7,248,264	\$ 6,971,821	\$ 6,850,486	\$ 6,869,750
Pension Contributions as a Percentage of Covered Payroll	14.00%	14.00%	14.00%	14.00%

 2015	 2014	 2013	 2012	 2011	 2010
\$ 358,560	\$ 304,625	\$ 291,050	\$ 286,239	\$ 275,406	\$ 294,869
 (358,560)	 (304,625)	 (291,050)	 (286,239)	 (275,406)	 (294,869)
\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
\$ 2,720,486	\$ 2,197,872	\$ 2,102,962	\$ 2,128,171	\$ 2,190,979	\$ 2,177,762
13.18%	13.86%	13.84%	13.45%	12.57%	13.54%
\$ 950,428	\$ 870,338	\$ 876,770	\$ 903,377	\$ 895,368	\$ 893,433
(950,428)	 (870,338)	 (876,770)	 (903,377)	(895,368)	(893,433)
\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
\$ 6,788,771	\$ 6,694,908	\$ 6,744,385	\$ 6,949,054	\$ 6,887,446	\$ 6,872,562
14.00%	13.00%	13.00%	13.00%	13.00%	13.00%

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Required Supplementary Information Schedule of the School District's Proportionate Share of the Net OPEB Liability/(Asset) Last Three Fiscal Years (1)

School Employees Retirement System (SERS)	 2019	-	2018	 2017
School District's Proportion of the Net OPEB Liability	0.06931200%		0.07192550%	0.07847351%
School District's Proportionate Share of the Net OPEB Liability	\$ 1,922,902	\$	1,930,291	\$ 2,236,785
School District's Covered Payroll	\$ 2,360,815	\$	2,567,757	\$ 2,586,864
School District's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered Payroll	81.45%		75.17%	86.47%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	13.57%		12.46%	11.49%
State Teachers Retirement System (STRS)				
School District's Proportion of the Net OPEB Liability/(Asset)	0.06116080%		0.06214153%	0.06515558%
School District's Proportionate Share of the Net OPEB Liability/(Asset)	\$ (982,792)	\$	2,424,533	\$ 3,484,537
School District's Covered Payroll	\$ 6,971,821	\$	6,850,486	\$ 6,869,750
School District's Proportionate Share of the Net OPEB Liability/(Asset) as a Percentage of its Covered Payroll	-14.10%		35.39%	50.72%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	176.00%		47.10%	37.30%

The amounts presented for each fiscal year were determined as of the measurement date, which is the prior fiscal year.

<sup>(1)</sup> Information prior to 2017 is not available.

Required Supplementary Information Schedule of the School District's Contributions - OPEB Last Ten Fiscal Years

School Employees Retirement System (SERS)	 2019	 2018	 2017	 2016
Contractually Required Contribution (1)	\$ 29,720	\$ 34,584	\$ 23,659	\$ 22,159
Contributions in Relation to the Contractually Required Contribution	 (29,720)	 (34,584)	 (23,659)	 (22,159)
Contribution Deficiency (Excess)	\$ 0	\$ 0	\$ 0	\$ 0
School District's Covered Payroll	\$ 2,628,341	\$ 2,360,815	\$ 2,567,757	\$ 2,586,864
OPEB Contributions as a Percentage of Covered Payroll (1)	1.13%	1.46%	0.92%	0.86%
State Teachers Retirement System (STRS)				
Contractually Required Contribution	\$ 0	\$ 0	\$ 0	\$ 0
Contributions in Relation to the Contractually Required Contribution	 0	0	0	0
Contribution Deficiency (Excess)	\$ 0	\$ 0	\$ 0	\$ 0
School District's Covered Payroll	\$ 7,248,264	\$ 6,971,821	\$ 6,850,486	\$ 6,869,750
OPEB Contributions as a Percentage of Covered Payroll	0.00%	0.00%	0.00%	0.00%

<sup>(1)</sup> Includes surcharge

2015	2014		 2013	2012	2011		2010
\$ 45,686	\$	25,870	\$ 26,158	\$ 50,144	\$ 69,536	\$	45,227
 (45,686)		(25,870)	 (26,158)	 (50,144)	 (69,536)		(45,227)
\$ 0	\$	0	\$ 0	\$ 0	\$ 0	\$	0
\$ 2,720,486	\$	2,197,872	\$ 2,102,962	\$ 2,128,171	\$ 2,190,979	\$	2,177,762
1.68%		1.18%	1.24%	2.36%	3.17%		2.08%
\$ 0	\$	66,949	\$ 67,444	\$ 69,491	\$ 68,874	\$	68,726
 0		(66,949)	 (67,444)	 (69,491)	 (68,874)		(68,726)
\$ 0	\$	0	\$ 0	\$ 0	\$ 0	\$	0
\$ 6,788,771	\$	6,694,908	\$ 6,744,385	\$ 6,949,054	\$ 6,887,446	\$	6,872,562
0.00%		1.00%	1.00%	1.00%	1.00%		1.00%

Notes to the Required Supplementary Information For the Fiscal Year Ended June 30, 2019

## **Note 1 - Net Pension Liability**

#### Changes in Assumptions - SERS

For fiscal year 2017, the SERS Board adopted the following assumption changes:

- Assumed rate of inflation was reduced from 3.25 percent to 3.00 percent
- Payroll Growth Assumption was reduced from 4.00 percent to 3.50 percent
- Assumed real wage growth was reduced from 0.75 percent to 0.50 percent
- Rates of withdrawal, retirement and disability were updated to reflect recent experience.
- Mortality among active members was updated to RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females.
- Mortality among service retired members, and beneficiaries was updated to RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120 percent of male rates, and 110 percent of female rates.
- Mortality among disabled members was updated to RP-2000 Disabled Mortality Table, 90
  percent for male rates and 100 percent for female rates, set back five years is used for the period
  after disability retirement.

## Changes in Benefit Terms - SERS

For fiscal year 2018, the cost-of-living adjustment was changed from a fixed 3.00 percent to a cost-of-living adjustment that is indexed to CPI-W not greater than 2.50 percent with a floor of zero percent beginning January 1, 2018. In addition, with the authority granted the Board under HB 49, the Board has enacted a three-year COLA suspension for benefit recipients in calendar years 2018, 2019 and 2020.

#### Changes in Assumptions – STRS

For fiscal year 2018, the Retirement Board approved several changes to the actuarial assumptions in 2017. The long term expected rate of return was reduced from 7.75 percent to 7.45 percent, the inflation assumption was lowered from 2.75 percent to 2.50 percent, the payroll growth assumption was lowered to 3.00 percent, and total salary increases rate was lowered by decreasing the merit component of the individual salary increases, in addition to a decrease of 0.25 percent due to lower inflation. The healthy and disabled mortality assumptions were updated to the RP-2014 mortality tables with generational improvement scale MP-2016. Rates of retirement, termination and disability were modified to better reflect anticipated future experience.

## Changes in Benefit Terms - STRS

For fiscal year 2018, the cost-of-living adjustment (COLA) was reduced to zero.

#### **Note 2 - Net OPEB Liability/(Asset)**

#### Changes in Assumptions – SERS

Amounts reported for fiscal year 2019 incorporate changes in key methods and assumptions used in calculating the total OPEB liability. The Municipal Bond Index Rate increased from 3.56 percent to 3.62

Notes to the Required Supplementary Information For the Fiscal Year Ended June 30, 2019

percent. Single Equivalent Interest Rate, net of plan investment expense, including price inflation, increased from 3.63 percent to 3.70 percent. The health care cost trend assumptions changed as follows:

Pre-Medicare	
Fiscal year 2018	7.50 percent initially, decreasing to 4.00 percent
Fiscal year 2019	7.25 percent initially, decreasing to 4.75 percent
Medicare	
Fiscal year 2018	5.50 percent initially, decreasing to 5.00 percent
Fiscal year 2019	5.375 percent initially, decreasing to 4.75 percent

Amounts reported for fiscal year 2018 incorporate changes in key methods and assumptions used in calculating the total OPEB liability. The Municipal Bond Index Rate increased from 2.92 percent to 3.56 percent. Single Equivalent Interest Rate, net of plan investment expense, including price inflation, increased from 2.98 percent to 3.63 percent.

#### Changes in Benefit Terms - SERS

There have been no changes to the benefit provisions.

#### Changes in Assumptions – STRS

For fiscal year 2019, the discount rate was increased from the blended rate of 4.13 percent to the long-term expected rate of return of 7.45 percent. Valuation year per capita health care costs were updated. Health care cost trend rates ranged from 6.00 percent to 11 percent initially and a 4.50 percent ultimate rate for fiscal year 2018 and changed for fiscal year 2019 to a range of -5.20 percent to 9.60 percent, initially and a 4.00 ultimate rate.

For fiscal year 2018, the blended discount rate was increased from 3.26 percent to 4.13 percent. Valuation year per capita health care costs were updated, and the salary scale was modified. The percentage of future retirees electing each option was updated based on current data and the percentage of future disabled retirees and terminated vested participants electing health coverage were decreased. The assumed mortality, disability, retirement, withdrawal and future health care cost trend rates were modified along with the portion of rebated prescription drug costs.

#### Changes in Benefit Terms – STRS

For fiscal year 2019, the subsidy multiplier for non-Medicare benefit recipients was increased from 1.9 percent to 1.944 percent per year of service effective January 1, 2019. The non-Medicare frozen subsidy base premium was increased effective January 1, 2019 and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 1, 2020.

For fiscal year 2018, the subsidy multiplier for non-Medicare benefit recipients was reduced from 2.1 percent to 1.9 percent per year of service. Medicare Part B premium reimbursements were discontinued for certain survivors and beneficiaries and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 2019. This was subsequently extended, see above paragraph.

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Lausche Building, 12<sup>th</sup> Floor 615 Superior Avenue, NW Cleveland, Ohio 44113-1801 (216) 787-3665 or (800) 626-2297 NortheastRegion@ohioauditor.gov

# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Medina County Joint Vocational School District Medina County 1101 West Liberty Street Medina, Ohio 44256

#### To the Board of Education:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Medina County Joint Vocational School District, Medina County, (the District) as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the District's basic financial statements and have issued our report thereon dated January 27, 2020.

#### Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the District's internal control. Accordingly, we have not opined on it.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the District's financial statements. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

Efficient • Effective • Transparent

Medina County Joint Vocational School District Medina County Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards* Page 2

#### **Compliance and Other Matters**

As part of reasonably assuring whether the District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

## Purpose of this Report

Keeth John

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this report is not suitable for any other purpose.

Keith Faber Auditor of State

Columbus, Ohio

January 27, 2020



#### MEDINA COUNTY JOINT VOCATIONAL SCHOOL DISTRICT

#### **MEDINA COUNTY**

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

**CERTIFIED FEBRUARY 13, 2020**